ORGANISATION INTERGOUVERNEMENTALE POUR LES TRANSPORTS INTERNATIONAUX FERROVIAIRES

ZWISCHENSTAATLICHE ORGANISATION FÜR DEN INTERNATIONALEN EISENBAHNVERKEHR

INTERGOVERNMENTAL ORGANISATION FOR INTERNATIONAL CARRIAGE BY RAIL

INTERNATIONAL INSTITUTE FOR THE UNIFICATION OF PRIVATE LAW

INSTITUT INTERNATIONAL POUR L’UNIFICATION DU DROIT PRIVE

COMMITTEE OF GOVERNMENTAL EXPERTS FOR THE PREPARATION OF A DRAFT PROTOCOL TO THE CONVENTION ON INTERNATIONAL INTERESTS IN MOBILE EQUIPMENT ON MATTERS SPECIFIC TO RAILWAY ROLLING STOCK

DRAFT PROTOCOL ON MATTERS SPECIFIC TO RAILWAY ROLLING STOCK

(as reviewed by the Drafting Group at its first session, held in Rome, 4 to 6 February 2002)
INTRODUCTORY REMARKS

by the UNIDROIT Secretariat

1. – The Drafting Group of the Joint UNIDROIT / OTIF Committee of Governmental Experts for the preparation of a draft Protocol to the Convention on International Interests in Mobile Equipment on Matters specific to Railway Rolling Stock held its first session at the Headquarters of Unidroit in Rome from 4 to 6 February 2002. The session was opened by Prof. Herbert Kronke, Secretary General of UNIDROIT, at 10 a.m. on the 4th. Prof. Karl Kreuzer was then elected Chairman of the Drafting Group.

2. – The session was also attended by the following representatives:

Mr G. Mutz First Legal Adviser and Deputy Director-General of OTIF
Mr H. Rosen Co-ordinator of the Rail Working Group
Sir Roy Goode Rapporteur
Mr M. Deschamps Canada
Mr W. Goyarts United Kingdom
Mr H. Kjellin Sweden
Mr V. Rusca Switzerland

3. – The business of the Drafting Group at the session was to review the draft articles of the draft Protocol on Matters specific to Railway Rolling Stock (hereafter referred to as the draft Rail Protocol) for submission to the Joint UNIDROIT / OTIF Committee of Governmental Experts Study Group at its second session, to be held in Rome from 17 to 19 June 2002. This revision was designed to reflect the discussions of the first session of the Joint Committee which met in Berne on 15-16 March 2001, and the changes needed after the adoption in Cape Town on 16th November 2001 of the Convention on International Interests in Mobile Equipment (hereafter referred to as the Convention) and the Protocol thereto on Matters specific to Aircraft Equipment (hereafter referred to as the Aircraft Protocol).

4. – The basic working documents of the session were:

(1) Preliminary draft Protocol on Matters specific to Railway Rolling Stock (prepared by Mr Howard Rosen, Co-ordinator of the Rail Working Group on the basis of the discussions of the Steering and Revisions Committee which met in Rome on 16-17 March 2000 and reflecting changes agreed in the draft UNIDROIT Convention in August 2000) (OTIF/JGR/2 UNIDROIT 2000 – Study LXXIIH – Doc. 4, January 2001);


(3) Convention on International Interests in Mobile Equipment, adopted in Cape Town on 16th November 2001;
(4) Protocol to the Convention on International Interests in Mobile Equipment on Matters specific to Aircraft Equipment, adopted in Cape Town on 16th November 2001;


5. – As the Joint Committee of Governmental Experts did in March 2001, the Drafting Group only had time to review Articles I to XV of the draft Rail Protocol. These articles have also been aligned, where appropriate, with the wording used in the Convention and Aircraft Protocol. The Chairman closed the session on 6th February at 1 p.m.

6. – After the meeting, the UNIDROIT Secretariat reviewed those articles, as well as Articles XVI to XXX, so as to follow, where appropriate, the wording of the final versions of the Convention and Aircraft Protocol, as verified by the Joint Secretariat UNIDROIT / ICAO as specified in the Final Act of the Diplomatic Conference, which were not yet available when the Drafting Group met in Rome. The text of the revised draft articles is set out in a marked up version (as against document OTIF/JGR/2 UNIDROIT 2000 – Study LXXIIH – Doc. 4, January 2001) in APPENDIX I (pp. 1 – 28) infra and in a clean version in APPENDIX II (pp. 29 – 52) infra.
APPENDIX I

TEXT OF THE PRELIMINARY DRAFT PROTOCOL TO THE DRAFT CONVENTION ON INTERNATIONAL INTERESTS IN MOBILE EQUIPMENT ON MATTERS SPECIFIC TO RAILWAY ROLLING STOCK

(as established by a Drafting Group of the Joint UNIDROIT/OTIF Committee of governmental experts which met in Rome from 4 to 6 February 2002, on the basis of a draft submitted by Mr H. Rosen, expert consultant on international rail finance matters to UNIDROIT and co-ordinator of the Rail Working Group, reflecting discussions of the Committee of governmental experts in Berne, 15/16 March 2001 and changes needed after the adoption of the Convention on International Interests in Mobile Equipment on 16th November 2001 in Cape Town)

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Preliminary Draft Protocol to the Draft Convention on International Interests in Mobile Equipment on Matters Specific to Railway Rolling Stock

(as established by a Drafting Group of the Joint UNIDROIT/OTIF Committee of governmental experts which met in Rome from 4 to 6 February 2002, on the basis of a draft submitted by Mr H. Rosen, expert consultant on international rail finance matters to UNIDROIT and co-ordinator of the Rail Working Group, reflecting discussions of the Committee of governmental experts in Berne, 15/16 March 2001 and changes needed after the adoption of the Convention on International Interests in Mobile Equipment on 16th November 2001 in Cape Town)

The States Parties to this Protocol

Considering it necessary to implement the Convention on International Interests in Mobile Equipment (hereinafter referred to as the Convention) as it relates to railway rolling stock, in the light of the purposes set out in the preamble to the Convention,

Mindful of the need to adapt the Convention to meet the particular requirements of railway rolling stock and their finance,

Have agreed upon the following provisions relating to railway rolling stock:

Chapter I

General Provisions

Article I

Defined terms

1. In this Protocol, except where the context otherwise requires, terms used in it have the meanings set out in the Convention.

2. In this Protocol the following terms are employed with the meanings set out below: ¹

¹ It is to be expected that the official commentary to Article 7(b) of the Convention will make clear that the “power to dispose” includes the power to permit the use of any object. It is open whether a definition or similar provision should be added in this Protocol to confirm this position.
(a) [“autonomous transnational registry” authority] means a transnational registry authority which has been designated as an autonomous transnational registry authority pursuant to Article XIV herein; ²

(b) [“insolvency-related event” in relation to a debtor means:

(i) the commencement of the insolvency proceedings; or

(ii) the declared intention to suspend or actual suspension of payments by the debtor where the creditor’s right to institute insolvency proceedings against the debtor or to exercise remedies under the Convention is prevented or suspended by law or State action; ³

(c) [“local personal property register” means a registry in a Contracting State, whether national or local in a jurisdiction forming part of a state, in which an interest in railway rolling stock governed by the Convention may be registered;] ⁴

(d) [“primary insolvency jurisdiction” means the Contracting State in which the centre of the debtor’s main interests is situated, which for this purpose shall be deemed to be the place of the debtor’s statutory seat or domicile or, if there is none, the place where the debtor is incorporated or formed, unless proved otherwise;] ⁵

(e) [“public service authority” means a department of a Contracting State or an authority or agency or other body designated by it, appointed under statute or acting under public law to oversee the public interest in respect of public service rolling stock;

(f) “public service rolling stock” means railway rolling stock habitually used for transporting the public on scheduled services or otherwise utilised by a Contracting State directly (and not provided, other than incidentally, to be used by third parties) in each case together with locomotives and ancillary railway rolling stock habitually used to provide traction therefor;] ⁶

(d) “railway rolling stock” means vehicles moveable on or confined to movement on or directly above a fixed railway track or guideway, or superstructures or racks installed or designed to be installed on such vehicles, including all traction systems, engines, brakes, axles, bogies, and pantographs, and in each case including accessories and other components equipment and parts installed or incorporated therein or attached thereto and all operating and technical data manuals, notebooks and other records (including but not limited to maintenance records) identifiable in relation to all or part of any of the foregoing;

² The use and wording of this definition is dependent on the policy decision (Article XIV) as to what special provisions, if any, should be taken for regional registration systems within a continent.
³ Wording of sub-paragraph (b) taken from Article I(2)(m) of the Aircraft Protocol.
⁴ See footnote 2.
⁵ Added wording taken from Article I(2)(n) of the Aircraft Protocol. See also Article IX(1) of the Rail Protocol.
⁶ It would seem inappropriate to grant this intervention right to agencies of States which are not Contracting States.
⁷ The definitions (e) and (f) have been submitted in Rome by the Rail Working Group but the Drafting Group has not addressed their drafting. It is waiting for the Joint Committee of governmental experts to have the opportunity to discuss and decide the issue.
(gd) “railway vehicle” means a vehicle moveable on or confined to movement on or directly above a fixed railway track or guideway, or fixed superstructures or racks installed or designed to be installed on such vehicles, including all traction systems, engines, brakes, axles, bogies, and pantographs, and in each case including accessories and other components, equipment and parts installed or incorporated therein or attached thereto; 8

(h) “railway rolling stock” means railway vehicles and all operating and technical data manuals, notebooks and other records identifiable in relation to a specific railway vehicle;

(ie) “transnational registry authority” means the authority, or authorities acting collectively, maintaining a local personal property register (or a number of such registers acting collectively) designated pursuant to Article 187(54) of the Convention and as provided for in Article[s] XIII (2) [and XIV] herein; 9

(jf) “transnational rail network” means a geographical area out of which it is not possible for any railway rolling stock to move on, or directly above, rails; 10

(kg) “unique identification criteria” means any of the following namely:

(i) the manufacturer's serial number or works number and its manufacturer’s model designation;

(ii) a description of railway rolling stock that includes reporting marks, road numbers or similar identification conforming to the description of railway rolling stock in the transnational rail network in which the relevant railway rolling stock is located, approved or accepted by a transnational registry authority as sufficient to enable railway rolling stock to be uniquely identified;

(iii) such other unique identification criteria as the Supervisory Authority may prescribe or approve from time to time in regulations which identification marks in each case are embossed or otherwise affixed to the relevant railway rolling stock.

Article II
Application of Convention as regards railway rolling stock

1. The Convention shall apply in relation to railway rolling stock as provided by the terms of this Protocol.

2. The Convention and this Protocol shall be read and interpreted together as one single instrument and shall be known as the Convention on International Interests in Mobile Equipment as applied to railway rolling stock.

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8 Consider a de minimis weight or value criterion.
9 Alternative suggestion: “continental registry authority”.
10 See footnote 2.
11 Alternative suggestion: “continental rail network”.
12 See footnote 2.
13 See footnote 2.
Article III

Sphere of application: Derogation

In their relations with each other, the parties may by agreement in writing, derogate from or vary any of the provisions of this Protocol except Articles [IV and VI – VIII].

Article IV

Representative capacities

A person may entering into an agreement and register an international interest in railway rolling stock created or provided for by the agreement in an agency, trust or other representative capacity may effect a registration in its own name. In such case, that person is entitled to assert rights and interests under the Convention to the exclusion of the person or persons represented.

Article IV

Description of railway rolling stock

1. A description of railway rolling stock that includes the unique identification criteria is necessary and sufficient to identify the object for purposes of Articles 6 7 (c) and 20 (12) (b) of the Convention.

2. Any change to the such description referred to in the preceding paragraph shall be notified by debtor [or creditor] to the Registrar on or before such change takes place but any claim of a creditor in relation to railway rolling stock where its description has been changed, shall be subject to any prior right registered in favour of a creditor in relation to the previous description or descriptions. In the event that railway rolling stock moves out of a transnational rail network, such relocation shall be notified by debtor [or creditor] to the Registrar immediately after such change takes place, specifying the unique identification criteria appropriate to the new location.

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14 This Article needs further consideration in order to decide which provisions should be mandatory and where derogations should be allowed.

15 The Committee of governmental experts wished to reconsider the issue. The Drafting Group considered that this Article should be moved to Chapter III.

16 See footnote 2.

17 If this paragraph is necessary, should there be a duty with no sanction? An open issue is whether a creditor loses priority if notified of the change (actual or constructive knowledge would no be sufficient) and fails to register within a given period. If the registry provides a genealogy for an asset, the second creditor should be able to verify its position.
3. Any refurbishment modification, renewal or alteration of railway rolling stock shall not affect the rights of creditors.\(^{18}\)

Article VII
Choice of law

1. The parties to an agreement or a related guarantee contract or subordination agreement may, at any time, agree on the law which is to govern their contractual rights and obligations, wholly or in part. The agreement and transaction referred to therein need not bear a relationship to the selected body of national law.\(^{19}\)

2. Unless otherwise agreed, the reference in the preceding paragraph to the law chosen by the parties is to the domestic rules of law of the designated State or, where that State comprises several territorial units, to the domestic law of the designated territorial unit.

CHAPTER II
DEFAULT REMEDIES, PRIORITIES AND ASSIGNMENTS

Article VII
Modification of default remedies provisions

1. In addition to the remedies specified in Chapter III of the Convention in paragraph 1 of Article 7 and in Article 9 and 12 (1) of the Convention, the creditor may obtain an order from the court in the jurisdiction in which the railway rolling stock is physically located, directing immediate delivery of the railway rolling stock to a location within or outside of such jurisdiction where thereafter the creditor can move the railway rolling stock into the relevant transnational rail network where the railway rolling stock is then located without the need of traction to be provided by the defaulting debtor or any party related to or acting in concert with it.

2. The creditor may not exercise the remedies specified in the preceding paragraph without the prior consent in writing of the holder of any registered interest ranking in priority to that of the creditor.

3. Article 8(3) of the Convention shall not apply to railway rolling stock. Any remedy given by the Convention in relation to railway rolling stock shall be exercised in a commercially reasonable manner. A remedy shall be deemed to be exercised in a commercially reasonable manner where it is

\(^{18}\) If this paragraph is necessary, it should be placed in a specific Article.

\(^{19}\) The second sentence has not been considered to be necessary following the standard in private international conventions. It is self evident that internationally mandatory rules of the forum will be applicable.
exercised in conformity with a provision of the agreement except where such a provision is manifestly unreasonable. 20

For the purposes of Article 7(2) of the Convention an agreement between a debtor and a creditor as to what is commercially reasonable shall be conclusive.

4. [A chargee giving fourteen or more calendar days’ prior written notice of a proposed sale or lease to interested persons shall be deemed to satisfy the requirement of providing “reasonable prior notice” specified in Article 8(4) of the Convention. The foregoing shall not prevent a chargee and a chargor from agreeing to a longer period of prior notice.] 21

For the purposes of Article 7(3) of the Convention, the chargor and chargee may agree in writing a notice period which shall be deemed to be reasonable if not less than 14 calendar days.

[Article VIIbis

Public service rolling stock

1. A creditor shall not exercise in relation to public service rolling stock any of the remedies specified in Chapter III of the Convention (as modified by this Protocol) or Article IX of this Protocol unless it has:

(a) notified the relevant public service authority in writing, giving it not less than seven calendar days to respond or otherwise act; and

(b) received the prior consent of the court, which consent shall be denied if it receives a public service application within seven calendar days of the said notification and makes the directions requested therein (which it shall make unless they are manifestly unreasonable, unlawful or impractical).

2. The public service application shall be an application by a public service authority in the Contracting State in which the public service rolling stock concerned regularly operates, shall be made to a court in that State and shall include:

(a) a certificate that the railway rolling stock, the subject matter of an application, qualifies as public service rolling stock;

(b) a legally enforceable undertaking from the public service authority to compensate the creditor, within a reasonable period of time, for amounts

(i) outstanding at the date of the application from the debtor and

20 Wording taken from Article IX(3) of the Aircraft Protocol.
21 Wording taken from Article IX(4) of the Aircraft Protocol with adjustments.
(ii) due in the future from the debtor to the creditor from the date of the application in each case assuming no default but including usual (but not default) interest at not less than the rate stated or implicit in the agreement; and

(c) a proposal for directions for further dealing with such public service rolling stock.]

Article VIII

Speedy judicial relief

Modification of provisions regarding relief pending final determination

1. Notwithstanding the provisions of Article 12(1) of the Convention, relief under Article 13(1) of the Convention shall not be dependent upon the agreement of the debtor.

2. Relief given under Article 13(1)(a) of the Convention may specifically include directions as to normal maintenance and other necessary repair or modification of the object.

[ Alternative A

3. For the purposes of Article 13(1) of the Convention, “speedy” in the context of obtaining relief means within such number of [working] [calendar] days from the date of filing of the application for relief as is specified in a declaration made by the Contracting State in which the application is made.]

Alternative B

3. For the purposes of Article 13(1) of the Convention, “speedy” in the context of obtaining relief means within sixty [working] [calendar] days from the date of filing of the application for relief.

4. [Article 13(1) of the Convention applies with the following being added immediately after sub-paragraph (d):

“(e) if at any time the debtor and the creditor specifically agree, sale of the object and application of proceeds therefrom”,

and Article 43(2) applies with the insertion after the words “Article 13(1)(d)” of the words “and (e)”.

[5. Ownership or any other interest of the debtor passing on a sale under the preceding paragraph is free from any other interest over which the creditor’s international interest has priority under the provisions of Article 29 of the Convention.]

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22 This Article has been submitted in Rome by the Rail Working Group but the Drafting Group has not addressed its drafting. It is waiting for the Joint Committee of governmental experts to have the opportunity to discuss and decide the issue.

23 Wording taken from Article X(2) of the Aircraft Protocol.

24 Alternative solution proposed by the Rail Working Group.

25 Wording taken from Article X(3) of the Aircraft Protocol with adjustments.
6. [Subject to Article 30(3)(b) of the Convention.] [J][j]udicial relief under Article 13(1) of the Convention may be granted in a Contracting State notwithstanding the commencement of insolvency proceedings in another [Contracting] State unless its application would contravene an international instrument binding on either the first mentioned Contracting State.

Article IX
Remedies on insolvency

1. For the purposes of this Article, “insolvency date” means the earliest date on which one of the events specified in paragraph 2 shall have occurred.

[1. This Article applies only in a Contracting State which is the State of the primary insolvency jurisdiction.]

2. This Article applies where:

   (a) any insolvency proceedings against the debtor have been commenced by the debtor or another person in a Contracting State which is the primary insolvency jurisdiction of the debtor; or

   (b) the debtor is located in a Contracting State and has declared its intention to suspend, or has actually suspended, payment to creditors generally.

23. Within a period not exceeding sixty days [29] from the [occurring in the primary insolvency jurisdiction] [29] (the “cure period”), the debtor or the [an] insolvency administrator, shall:

   (a) cure all defaults other than a default constituted by the opening of insolvency proceedings and agree to perform all future obligations, under the agreement and related transaction documents; or

   (b) give the creditor the opportunity to take possession of the railway rolling stock to the creditor save where otherwise previously agreed in writing and otherwise in accordance with, and in the condition specified in the agreement and related transaction documents, the applicable law. [31]


27. This policy issue should be considered by the Joint Committee of governmental experts.

28. The adoption of this paragraph should be considered.

29. The official commentary should stress that this period of sixty days cannot be modified by the applicable law.

30. The wording in brackets has been proposed after the meeting by the Rail Working Group.

31. Changes to Article IX(1)(a) and (b) have been done to align the provisions with Article XI(2)(a) and (b) of Alternative B in the Aircraft Protocol.
4. Unless and until the creditor is given the opportunity to take possession under paragraph 2:

(a) the insolvency administrator or the debtor, as applicable, shall preserve the railway rolling stock and maintain it and its value in accordance with the agreement; and

(b) the creditor shall be entitled to apply for any other forms of interim relief available under the applicable law.

5. Sub-paragraph (a) of the preceding paragraph shall not preclude the use of the railway rolling stock under arrangements designed to preserve and maintain it and its value.

6. The insolvency administrator or the debtor, as applicable, may retain possession of the railway rolling stock where, during the cure period, it has cured all defaults other than a default constituted by the opening of insolvency proceedings and has agreed to perform all future obligations under the agreement. A second cure period shall not apply in respect of a default in the performance of such future obligations.

7. No exercise of remedies permitted by the Convention may be prevented or delayed after the cure period.

8. No obligations of the debtor under the agreement and related transactions may be modified in the insolvency proceedings without the consent of the creditor.

9. Nothing in the preceding paragraph shall be construed to affect the authority, if any, of the insolvency administrator under the applicable law to terminate the agreement.

10. No rights or interests, except for preferred non-consensual rights or interests of a category covered by a declaration pursuant to Article 39(1) of the Convention, shall have priority in the insolvency proceedings over registered interests. A doctrine of reputed ownership shall defeat registered interests.

11. Nothing in this Article shall operate to modify Article 3029(3) of the Convention to which this Article shall be subject.

12. Article VII of this Protocol and Article 87 of the Convention as modified by Article VII of this Protocol shall apply to the exercise of any remedies under this Article.

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32 The Rail Working Group will provide a proposal to be incorporated in this Article which will give the debtor or the insolvency administrator the ability to apply to the court for an order permitting the debtor or the insolvency administrator to retain possession on terms which continue to protect the interests of the creditor. In the light of such a provision, it might be necessary to reconsider paragraphs 7 and 8 of this Article.

33 Has to be conformed to paragraph 3 of this Article.

34 Has to be conformed to paragraph 3 of this Article.

Article X

Insolvency assistance

The courts of a Contracting State in which railway rolling stock is situated shall, in accordance with the law of the Contracting State, co-operate to the maximum extent possible with foreign courts and foreign insolvency administrators in carrying out the provisions of Article IX.

Article XVI bis

Modification of assignment provisions

1. [Article 32(1) of the Convention applies as if the following were added immediately after sub-paragraph (b):

“and (c) the debtor has not been given prior notice in writing of an assignment in favour of another person” applies with the omission of sub-paragraph (c)]

Article X ter

Debtor provisions

1. In the absence of a default within the meaning of Article 11 of the Convention, the debtor shall be entitled to the quiet possession and use of the object in accordance with the agreement as against:

(a) its creditor and the holder of any interest from which the debtor takes free pursuant to Article 29(4)(b) of the Convention unless and to the extent that the debtor has otherwise agreed; and

(b) the holder of any interest to which the debtor’s right or interest is subject pursuant to Article 29(4)(a) of the Convention, but only to the extent, if any, that such holder has agreed.

2.  

3. Nothing in the Convention or this Protocol affects the liability of a creditor for any breach of the agreement under the applicable law in so far as that agreement relates to railway rolling stock.

36 This Article has been moved from Chapter III.
37 Note this is at variance with the course taken by the Aircraft Protocol in Article XV thereof.
38 Wording of paragraphs (1) and (3) taken from Article XVI of the Aircraft Protocol.
39 The Rail Working Group will propose a provision protecting the quiet possession of a short-term lessee and the priority of a short-term lessor. In case of adoption of such a provision, the Joint Committee of governmental experts will determine where it should go in the Protocol.
CHAPTER III
RAILWAY ROLLING STOCK REGISTRY PROVISIONS

Article XI
The Supervisory Authority and the Registrar

1. The initial Supervisory Authority shall be [the Intergovernmental Organisation for International Carriage by Rail or such successor organisation or other body as it may appoint]. [Subject to paragraph 2 below,] the Supervisory Authority shall appoint a Registrar.

2. The Supervisory Authority and its officers and employees shall enjoy such immunity from legal and administrative process as is provided under the rules applicable to them as an international entity or otherwise, but in any event shall enjoy functional immunity from legal or administrative process.  

3. The Supervisory Authority may establish a commission of experts, from among persons nominated by Signatory and Contracting States and having the necessary qualifications and experience, and entrust it with the task of assisting the Supervisory Authority in the discharge of its functions.

4. In relation to the initial Registrar or any successor Registrar, the appointment of the first Registrar by the Supervisory Authority shall be subject to regulations made by the Supervisory Authority from time to time [and to an operations agreement entered into with the Supervisory Authority setting out the basis on which the registry should function].

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40 This paragraph is necessitated by a change in the draft Convention and the current wording is drawn on the Aircraft Protocol (Article XVII(3)) up to “otherwise”.
41 Wording taken from the Aircraft Protocol (Article XVII(4)).
42 Although an operations agreement will be required, this could possibly be left to the Supervisory Authority to stipulate and would not require specific mention in the Protocol.
5. The first initial Registrar shall be appointed for a period not exceeding ten years to operate the International Registry for a period of ten years from the date of entry into force of this Protocol that the Supervisory Authority considers appropriate but in any event not exceeding ten years. Thereafter, the Registrar shall be appointed or re-appointed for successive such periods that the Supervisory Authority considers appropriate (but in any event not exceeding ten years).

6. Notwithstanding the foregoing, the Supervisory Authority shall:

(a) as soon as is reasonably possible, appoint a replacement Registrar in the event that the Registrar

(i) shall resign;

(ii) shall become insolvent or generally be unable to pay its debts;

(iii) shall be dissolved; and

(b) be entitled to appoint a replacement Registrar in the event that the Registrar does not materially comply with its obligations herein, under the operations agreement or under regulations set out by the Supervisory Authority.

7. The Registrar shall be entitled to contract out its duties to a third party “service provider” subject to the identity of the service provider [and to the conditions under which the service provider carries out duties on behalf of the Registrar] being accepted by the Supervisory Authority by a declaration in writing prior to such contracting out. Contracting out of its duties shall not relieve the Registrar of its obligations hereunder or under the regulations but the service provider shall become an additional party to the operations agreement entered into between the Supervisory Authority and the Registrar.

Article XII
First Regulations

The initial first regulations shall be made issued by the Supervisory Authority no later than the date that is three months prior to the entry into force of this Protocol and shall be made so as to take effect upon the entry into force of this Protocol. Prior to issuing regulations, the Supervisory Authority shall:

43 See footnote 42.
44 Compare with Art 17 (2) (b) of the Convention.
45 The functional immunity of the Registrar has been deleted in the Convention and not provided for in the Aircraft Protocol. It remains formally open as to whether the Protocol should ascribe any functional immunity to either the Registrar or the service provider.
46 The new text has been added to be consistent with the Aircraft Protocol.
Authority shall publish draft regulations in good time for review and comment and thereafter consult with representatives of manufacturers, operators and financiers thereon.

Article XIII 47
Access to Registry

1. The centralised functions of the International Registry shall be operated and administered by the Registrar on a twenty-four hour basis.

2. All States in the area covered by a transnational rail network 48, provided that they act jointly and are all Contracting States, may designate one or more (acting jointly) local personal property registers as a transnational registry authority for the entire relevant transnational rail network subject to the terms of this Protocol. Any designation, to be effective, shall be subject to written notice, given to the Supervisory Authority by the relevant Contracting States advising it thereof; and [unless a designation is made pursuant to Article XIV,] a written undertaking, given to the Supervisory Authority from the transnational registry authority, agreeing to comply with the obligations of a transnational registry authority as set out herein. The registration facilities provided by a transnational registry authority shall be operated and administered during working hours in its territory.

3. [Except where it has been designated as an autonomous transnational registry authority pursuant to Article XIV below,] any transnational registry authority designated pursuant to this paragraph 2 shall
   (a) be the exclusive access (for the purposes of registration of an international interest) to the International Registry in relation to the transnational rail network covered by it; and
   (b) ensure that registration through it shall automatically result in delivery of information to the International Registry as the Registrar shall reasonably require. If it comprises more than one registry facility, the transnational registry authority shall provide equal access and full co-ordination between the respective facilities but, subject to paragraph 5 below, shall otherwise conduct its affairs and shall be free to set such requirements as to form and nature of filings made through it as it considers appropriate. 49

4. For the purposes of Article IV (2) herein, notification shall [also] be given to any relevant transnational registry authority which is effectively designated hereunder where the railway rolling stock is located in the transnational rail network. 50

47 Not yet considered.
48 See footnote 2.
49 See footnote 2.
50 See footnote 2.
5. The Supervisory Authority shall by regulations accept the unique identification criteria proposed by the transnational registry authority [where they comply with the rules of a uniform and unique system of identification of railway rolling stock in the relevant transnational rail network, apply exclusively within such network and are sufficient to comply with the basic informational requirements of the Registrar in operating the International Registry].

The Rail Working Group suggests that if Article XIV is accepted, the words in square brackets should be removed. But this is not an automatic corollary and this modification would effectively not just grant autonomy to a transnational registry in operational issues but also remove the oversight obligation of the Supervisory Authority. See also footnote 2.
1. Notwithstanding Article XIII above, all states in the area covered by a transnational rail network, provided that they act jointly and are all Contracting States, may declare that a designated transnational registry authority shall be autonomous from the International Registry and accordingly shall not be subject to the jurisdiction, rules and regulations of the Supervisory Authority or the Registrar provided that such declaration is included in the written notice required under Article XIII(2) paragraph 2.

2. In the event a transnational registry authority is designated pursuant to paragraph 1 above, the undertaking to the Supervisory Authority set out in Article XIII paragraph 2 shall not be required and in respect of railway rolling stock located in the transnational rail network relating thereto, registration of an international interest shall only be at such authority.

3. At the request of the Supervisory Authority, registration information at an autonomous transnational registry authority may be obtained by the International Registry. In such instance, the Supervisory Authority shall have the obligation of ensuring that such registration information at an autonomous transnational registry authority shall be received by and be available for search at the International Registry either directly or through an internet or other similar electronic link. Said obligation shall include, but not be limited to, ensuring that, if and where appropriate, the Registrar establish and fund all systems necessary to transmit registration information by the autonomous transnational registry authority and to receive, at the International Registry, registration information transmitted from such an autonomous transnational registry authority in the form required by the Registrar. The autonomous transnational registry authority shall be required to finance its operation [as required by this Protocol] but shall not be required to incur any investment or operating costs or expenses relating to the transmission of registration information to the International Registry.

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52 Not yet considered.
53 This Article XIV is proposed by the North American members of the RWG and relates to an alternative approach in relation to the operation of the protocol in practice. The RWG’s starting point has been to create a system which permits all locally created security interests to be registered in one centralised international registry, using any local industry specific registry as a portal into the International Registry. The Aviation Working Group has adopted this approach in relation to Aircraft Equipment although it should be noted that aircraft can move virtually anywhere whereas rolling stock is unlikely to move outside of a transnational rail network. However Article XIV contemplates creating an autonomous local registry system when and where it exists in relation to a closed area (transnational rail network) and merely to provide a[n internet] link between the International Registry and such registry system operated by the relevant transnational registry authority, effectively delegating the registration function to such authority and making the International Registry a portal into the local registry operated by the transnational registry authority. This has the consequence of effectively permitting the local existing rail registration procedures to remain in place undisturbed provided that they are accepted by all states within the network concerned but with the result of possibly losing the unified approach and also control of the application of the Protocol’s provisions by the Supervisory Authority.
Article XV
Additional modifications to Registry provisions

1. For purposes of Article 18 (5) of the convention, the identification criterion for railway rolling stock shall be the description required to identify the equipment set forth in Article IV (1) herein and the search criterion at the International Registry shall be established by the Supervisory Authority. In the event that railway rolling stock has different unique identification criteria depending on which transnational rail network it is located in, the Registrar [shall] [may], at its expense, maintain a lexicon showing the equivalent descriptions, which shall be open to inspection.

2. For the purposes of Article 19(6) of the Convention, the search criteria at the International Registry shall be established by the Supervisory Authority.

3. For the purposes of Article 23 (2) of the Convention, and in the circumstances there described, the holder of a registered prospective international interest or a registered prospective assignment of an international interest shall take such steps as are within its power to procure the discharge of the registration no later than ten calendar days after the receipt of the demand described in such paragraph.

4. For the purposes of Article 210 of the Convention, registration of an international interest shall, unless discharged or unless otherwise agreed, remain effective for an indefinite period of time.

5. Article 234 (1) of the Convention shall also apply in respect of a subordinating party mutatis mutandis as if it was a debtor and the registration related to the subordination of an interest.

5 Where a subordination has been registered and the obligations of the debtor to the beneficiary of the subordination have been discharged, the beneficiary shall procure the discharge of the registration no later than ten calendar days after written demand by the subordinated party delivered to or received at the beneficiary’s address stated in the registration.

6. The regulations shall prescribe the manner in which the following provisions of the Convention shall apply:

54 No longer required as covered in Article 23 of the Convention.
55 Could be deleted and left to the Convention (Article 21).
Article XVI

International Registry fee

1. By way of modification of Article 176 (2)(h) of the Convention, the Registrar shall, subject to the approval of the Supervisory Authority, set and may from time to time amend:

(a) the fees to be paid on filing of an international interest with the International Registry directly [or through a transnational registry authority];

(b) the fee schedule to be paid by the users of the International Registry; and

[c] the annual fees to be paid as compensation for the operation and administration of the International Registry and the registration facilities.]

56. The Drafting Group proposes the deletion of this paragraph because felt unnecessary due to changes in the Convention.

57. This should remain open for discussion although it may be difficult to insure for loss if consequential loss is included; it may be necessary to define or discuss the concept of consequential loss.

58. See footnote 2.

59. Wording taken from Article XX(5) of the Aircraft Protocol.

60. Wording taken from Article XX(6) of the Aircraft Protocol.
2. The fee schedule referred to in sub-paragraph (a) of the preceding paragraph shall be determined so as to recover the costs of establishing and implementing (amortised over ten years), operating [and regulating] the International Registry as well as the reasonable costs of the Supervisory Authority associated with the performance of the functions, exercise of the powers, and discharge of the duties contemplated by Article 176(2) of the Convention provided that nothing herein shall preclude the service provider operating for profit. 61 [Except where it is an autonomous transnational registry authority] if filings are made through a transnational registry authority, such authority shall collect such fees and shall account to the Registrar therefor. 62

3. The fees and amounts referred to in paragraph 1 of this Article XVI may be amended by the Registrar taking into account changed economic conditions provided that any increase of the fees and amounts by more than [ten] per cent shall require the approval of the Supervisory Authority. Amounts payable relating to the Supervisory Authority’s costs shall be amended on the same basis when required by the Supervisory Authority. Amounts collected relating to the Supervisory Authority’s costs shall be remitted by the Registrar to the Supervisory Authority after collection thereof as agreed between them.

**Article XVII**

**Modification of assignment provisions**

--- [Article 332(1) of the Convention applies as if the following were added immediately after subparagraph (b):

--- “(c) the debtor has not been given prior notice in writing of an assignment in favour of another person” applies with the omission of sub-paragraph (c) 63]. 64

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61 If the duties are outsourced, it is unrealistic to stipulate that the service is provided without profit. The charges will however be monitored by the Supervisory Authority and we leave it open for Contracting States to decide as a policy issue as to whether the Registrar should be permitted to offer its services at a profit. If the Registrar is a government agency, it is assumed that it will not be operating at a profit.

62 This will not be appropriate if Article XIV applies since in that case the transnational registry authority will only need to recover its own costs [but quare if the Supervisory Authority’s costs need to be recovered by them].

63 Note this is at variance with the course taken by the Aircraft Protocol in Article XV thereof.

64 This Article has been moved in Chapter II as new Article X bis.
CHAPTER IV
JURISDICTION

Article XVIII
Waivers of sovereign immunity

1. Subject to paragraph 2, a waiver of sovereign immunity from jurisdiction of the courts specified in Articles 41, 42 or Article 43 of the Convention or relating to enforcement of rights and interests relating to railway rolling stock under the Convention shall be binding and, if the other conditions to such jurisdiction or enforcement have been satisfied, shall be effective to confer jurisdiction and permit enforcement, as the case may be.

2. A waiver under the preceding paragraph must be in an authenticated written form that contains a description of the railway rolling stock in the terms as specified in Article IV of this Protocol.\textsuperscript{65}

CHAPTER V
RELATIONSHIP WITH OTHER CONVENTIONS

Article XIXVIII
Relationship with other Conventions

The Convention shall, for Contracting States which are parties to it, in the event of any conflict, take precedence over

(a) the Rome Convention on the Law Applicable to Contractual Obligations 1980;
(b) the Brussels Convention on Jurisdiction and the Enforcement of Judgements in Civil and Commercial Matters 1968 (as amended from time to time);
(c) the Lugano Convention on Jurisdiction and the Enforcement of Judgements in Civil and Commercial Matters 1988;
(d) the Inter-American Convention on the Law Applicable to International Contracts 1994;
(e) the Convention Concerning International Carriage by Rail 1980 as modified by the Protocol of modification of 3 June 1999; \textsuperscript{[and]}
(f) the UNIDROIT Conventions on International Factoring and International Financial Leasing of 1988; \textsuperscript{[and]}
(g) the UNCITRAL Convention on Assignment of Receivables in International Trade 2001; \textsuperscript{and}

\textsuperscript{65} The wording of paragraph 2 departs from that of the Aircraft Protocol.

[as well as European Union Council regulation (EC) No 1346/2000 of 29 May 2000 on insolvency proceedings and the European Union Council regulation (EC) No 44/2001 of 22 December 2000 on Jurisdiction and the Recognition and Enforcement of Judgments in Civil and Commercial Matters,] as they relate to railway rolling stock, to the extent that convention or regulation is in force among them and that convention’s or regulation’s terms are inconsistent with the provisions of the Convention.  

CHAPTER VI
[OTHER] FINAL PROVISIONS

Article XIX  
Adoption of Protocol  
Signature, ratification, acceptance, approval or accession

1. Procedures for the adoption of this Protocol shall be determined in accordance with Article 49 of the Convention.  

1. This Protocol shall be open for signature on ________ by States participating in the Diplomatic Conference to Adopt a Protocol to the Convention on International Interests in Mobile Equipment on Matters Specific to Railway Rolling Stock held at ________ from ________ to ________. After ________, this Protocol shall be open to all States for signature at the Headquarters of the International Institute for the Unification of Private Law (UNIDROIT) in Rome until it enters into force in accordance with Article XXII.  

2. This Protocol shall be subject to ratification, acceptance or approval by States which have signed it.  

3. Any State which does not sign this Protocol may accede to it at any time.  

4. Ratification, acceptance, approval or accession is effected by the deposit of a formal instrument to that effect with the Depositary.  

5. A State may not become a Party to this Protocol unless it is or becomes also a Party to the Convention.  

66 Generally subject to review by the UNIDROIT Secretariat. Each convention will be reviewed to ensure that under their respective terms, Contracting States which are parties or subject thereto may agree to this Article. Possible conflicts with EU Regulations should also be reviewed.  

67 Wording taken from Article XXVI of the Aircraft Protocol.
Article XX 68

Regional Economic Integration Organisations

1. A Regional Economic Integration Organisation which is constituted by sovereign States and has competence over certain matters governed by this Protocol may similarly sign, accept, approve or accede to this Protocol. The Regional Economic Integration Organisation shall in that case have the rights and obligations of a Contracting State, to the extent that that Organisation has competence over matters governed by this Protocol. Where the number of Contracting States is relevant in this Protocol, the Regional Economic Integration Organisation shall not count as a Contracting State in addition to its Member States which are Contracting States.

2. The Regional Economic Integration Organisation shall, at the time of signature, acceptance, approval or accession, make a declaration to the Depositary specifying the matters governed by this Protocol in respect of which competence has been transferred to that Organisation by its Member States. The Regional Economic Integration Organisation shall promptly notify the Depositary of any changes to the distribution of competence, including new transfers of competence, specified in the declaration under this paragraph.

3. Any reference to a “Contracting State” or “Contracting States” or “State Party” or “States Parties” in this Protocol applies equally to a Regional Economic Integration Organisation where the context so requires.

Article XXI 69

Entry into force

1. This Protocol enters into force on the first day of the month following the expiration of six three months after the date of the deposit of the third instrument of ratification, acceptance, approval or accession, between the States which have deposited such instruments.

2. For each Contracting other States that ratifies, accepts, approves or accesses to this Protocol after the deposit of the third instrument of ratification, acceptance, approval or accession, this Protocol enters into force in respect of that Contracting State on the first day of the month following the expiration of three months after the date of the deposit of its instrument of ratification, acceptance, approval or accession.

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68 Wording taken from Article 48 of the Convention and Article XXVII of the Aircraft Protocol.
69 Wording taken from Article XXVIII of the Aircraft Protocol.
Article XXII
Territorial units

1. If a Contracting State has two or more territorial units in which different systems of law are applicable in relation to the matters dealt with in this Protocol, it may, at the time of ratification, acceptance, approval or accession, declare that this Protocol is to extend to all its territorial units or only to one or more of them, and may modify substitute its declaration by submitting another declaration at any time.

2. These declarations are to be notified to the Depositary and shall state expressly the territorial units to which this Protocol applies.

3. If a Contracting State has not made any declaration under paragraph 1, this Protocol shall apply to all territorial units of that Contracting State.

4. Where a Contracting State extends this Protocol to one or more of its territorial units, declarations permitted under this Protocol may be made in respect of each such territorial unit, and the declarations made in respect of one territorial unit may be different from those made in respect of another territorial unit.

5. If by virtue of a declaration under paragraph 1, this Protocol extends to one or more territorial units of a Contracting State:
   (a) the debtor is considered to be situated in a Contracting State only if it is incorporated or formed under a law in force in a territorial unit to which the Convention and Protocol apply or if it has its registered office or statutory seat, centre of administration, place of business or habitual residence in a territorial unit to which the Convention and this Protocol apply;
   (b) any reference to the location of the object in a Contracting State refers to the location of the object in a territorial unit to which the Convention and this Protocol apply; and
   (c) any reference to the administrative authorities in that Contracting State shall be construed as referring to the administrative authorities having jurisdiction in a territorial unit to which the Convention and this Protocol apply and any reference to the local personal property register [or to the autonomous transnational registry authority] in that Contracting State shall be construed as referring to the register applicable to[,] or to the autonomous transnational registry authority having jurisdiction in[,] the territorial unit or units to which the Convention and this Protocol apply.

Article XXIII
Temporal application
Transitional Provisions

Notwithstanding Article 60 of the Convention, [ten] years after the date this Protocol is in force between certain States in accordance with Article XXII (1), this Protocol will apply to pre-existing rights or interests arising under an agreement made at a time when the debtor was situated in a Contracting State in accordance with Article 60 (2)(b).

70 Wording taken from Article XXIX of the Aircraft Protocol.
This Protocol applies in a Contracting State to rights and interests in railway rolling stock created or arising on or after the date on which this Protocol enters into force in that Contracting State.

Article XXIV

Declarations and Reservations and declarations

No declarations or reservations are permitted except those expressly authorised in this Protocol.

1. No reservations may be made to this Protocol but declarations authorised by Articles XXII, XXV, XXVI and XXVII may be made in accordance with these provisions.

2. Any declaration or subsequent declaration or any withdrawal of a declaration made under this Protocol shall be notified in writing to the Depositary.

Article XXV

Declarations modifying the Convention Protocol or certain provisions thereof

1. Notwithstanding the provisions of Article 54 of the Convention, no declarations shall be permitted under this Protocol in relation to Articles 8, 13 and 55. Declarations made under the Convention, including those made under Articles 39, 40, 50, 52, 54, 55, 57, 58 and 60, shall be deemed to have also been made under this Protocol unless stated otherwise.

2. (b) A Contracting State may, at the time of ratification, acceptance, approval of, or accession to this Protocol, declare that it will impose other conditions on the application of Articles VI and VIII to IX as specified in its declaration.

3. The courts of Contracting States shall apply Article IX in conformity with the declaration made by the State which is the primary jurisdiction.

4. For the purposes of Article 50(1) of the Convention, A Contracting State at the time of ratification, acceptance, approval of, or accession to this Protocol (a) may declare that this Protocol shall not apply in the case of a purely internal transaction, an “internal transaction” shall also mean, namely, in relation to railway rolling stock, a transaction of a type listed in Article 2(2)(a) to (c) of the Convention where the relevant object so long as it is only capable, in its normal course of use, of being operated on a single railway system within that Contracting State because of track gauge or other elements of the design of such railway rolling stock, or lack of connection to other railway

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71 Wording taken from Article XXXII of the Aircraft Protocol.
72 The paragraph is to be reviewed to consider whether the provisions are necessary for each Article referred to and, if so, wording will need to be reviewed to ensure that “conditions” do not create a mechanism for Contracting States effectively to opt out of the Articles concerned but merely assist with implementation of the Articles into local law.
Article XXVI

Subsequent declarations

1. A Contracting State Party may make a subsequent declaration, other than a declaration made in accordance with Article XXV under Article 60 of the Convention, at any time after the date on which this Protocol has entered into force for it, by notifying the Depositary to that effect, by the deposit of an instrument to that effect with the depositary.

2. Any such subsequent declaration shall take effect on the first day of the month following the expiration of six months after the date of receipt of the notification by the Depositary, deposit of the instrument in which such declaration is made with the depositary. Where a longer period for that declaration to take effect is specified in the instrument in which such declaration is made, the declaration shall take effect upon the expiration of such longer period after receipt of the notification by the Depositary.

3. Notwithstanding the previous paragraphs, this Protocol shall continue to apply, as if no such subsequent declarations had been made, in respect of all rights and interests arising prior to the effective date of any such subsequent declaration.

[4. Declarations made pursuant to Articles 38-40 of the Convention shall be subject to this Article XXVI.]

Article XXVII

Withdrawal of declarations and reservations

Any Contracting State which makes a declaration under, or a reservation to this Protocol may withdraw it at any time by a formal notification in writing addressed to the depositary. Such withdrawal is to take effect on the first day of the month following the expiration of six months after the date of the receipt of the notification by the depositary.

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73 Due to the changes made in Cape Town, the definition of “internal transaction” is now restrictive and is dependent on a local asset registration system (which does not exist for the rail sector). However, the RWG notes that some States may wish to exclude certain types of “domestic transactions”. It would discourage this but if this exclusion is required, it suggests it should be by reference to the object and not its mission. So a standard locomotive which happens to be operating in a closed domestic loop but which could be moved into an open network could not be excluded but trams and underground trains which are not able to operate outside of a domestic system potentially could be excluded by declaration subject to the general provisions of Article 50(2). Note also that a radical approach to solving the problem in Article XIV above, would be to modify the “internal transaction” definition in the Convention to include debtor related registries, thereby giving the North American states to possibility of making an Article 50(1) declaration in this context.

74 Wording, except paragraph 4, taken from Article XXXIII of the Aircraft Protocol.

75 Needed?

76 Wording taken from Article XXXIV of the Aircraft Protocol.
1. Any State Party having made a declaration under this Protocol, other than a declaration made in accordance with Article XXV under Article 60 of the Convention, may withdraw it at any time by notifying the Depositary. Such withdrawal is to take effect on the first day of the month following the expiration of six months after the date of receipt of the notification by the Depositary.

2. Notwithstanding the previous paragraphs, this Protocol shall continue to apply, as if no such withdrawal had been made, in respect of all rights and interests arising prior to the effective date of any such withdrawal.

### Article XXVIII

**Denunciations**

1. Any State Party may denounce this Protocol by notification in writing to the Depositary. This Protocol may be denounced by any Contracting State at any time after the date on which it enters into force for that Contracting State, by the deposit of an instrument to that effect with the depositary.

2. Any such denunciation shall take effect on the first day of the month following the expiration of [twelve] months after the date of deposit of denunciation with the depositary. Where a longer period for that denunciation to take effect is specified in the instrument of denunciation, it shall take effect upon the expiration of such longer period after its deposit with the depositary.

3. Notwithstanding the previous paragraphs, this Protocol shall continue to apply, as if no such denunciation had been made, in respect of all rights and interests arising prior to the effective date of any such denunciation.

### Article XXIX

**Review of the Protocol**

[A standing conference of Contracting States shall be established pursuant to this Protocol] to consider:

(a) the practical operation of this Protocol and its effectiveness in facilitating the asset-based financing and leasing of railway rolling stock;

(b) the judicial interpretation given to the terms of the Convention, this Protocol and the regulations;

(c) the functioning of the international registration system and the performance of the Registrar and its oversight by the Supervisory Authority; and

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77 Wording taken from Article XXXV of the Aircraft Protocol.
whether any modifications to this Protocol or the arrangements relating to the International Registry are desirable

and shall, after expiry of [ten] years after this Protocol is first adopted by a Contracting State, be entitled to replace the Supervisory Authority by resolution [agreed to by two thirds of the Contracting States at that time], such resolution giving not less than one year notice of replacement to the Supervisory Authority.

Article XXIX 78

Review Conferences, amendments and related matters

1. The Depositary, in consultation with the Supervisory Authority, shall prepare reports yearly, or at such other time as the circumstances may require, for the States Parties as to the manner in which the international regime established in the Convention as amended by the Protocol has operated in practice. In preparing such reports, the Depositary shall take into account the reports of the Supervisory Authority concerning the functioning of the international registration system.

2. At the request of not less than twenty-five per cent of the States Parties, Review Conferences of the States Parties shall be convened from time to time by the Depositary, in consultation with the Supervisory Authority, to consider:

   (a) the practical operation of the Convention as amended by this Protocol and its effectiveness in facilitating the asset-based financing and leasing of the objects covered by its terms;

   (b) the judicial interpretation given to, and the application made of the terms of this Protocol and the regulations;

   (c) the functioning of the international registration system, the performance of the Registrar and its oversight by the Supervisory Authority, taking into account the reports of the Supervisory Authority; and

   (d) whether any modifications to this Protocol or the arrangements relating to the International Registry are desirable.

3. Any amendment to this Protocol shall be approved by at least a two-thirds majority of States Parties participating in the Conference referred to in the preceding paragraph and shall then enter into force in respect of States which have ratified, accepted or approved such amendment when it has been ratified, accepted or approved by three States in accordance with the provisions of Article XXI relating to its entry into force.

78 Wording taken from Article XXXVI of the Aircraft Protocol.
Article XXX
Depositary arrangements and its functions

1. Instruments of ratification, acceptance, approval or accession shall be deposited with the International Institute for the Unification of Private Law (UNIDROIT), which is hereby designated the Depositary. This Protocol shall be deposited with the [Unidroit] [Supervisory Authority].

2. The Depositary shall: The [Supervisory Authority] [Unidroit] shall:
   (a) inform all Contracting States which have signed or acceded to this Protocol and [.....] of:
      (i) each new signature or deposit of an instrument of ratification, acceptance, approval or accession, together with the date thereof;
      (ii) the date of entry into force of this Protocol;
      (iii) each declaration made in accordance with this Protocol, together with the date thereof;
      (iv) the withdrawal or amendment of any declaration, together with the date thereof;
      (v) the date of entry into force of this Protocol; and
      (vi) the notification of any deposit of an instrument of denunciation of this Protocol together with the date thereof and the date on which it takes effect;
   (b) transmit certified true copies of this Protocol to all signatory Contracting States, to all Contracting States adopting the Protocol in accordance with Article 49 of the Convention and to [.....];
   (c) provide the Supervisory Authority and the Registrar with a copy of each instrument of ratification, acceptance, approval or accession, together with the date of deposit thereof, of each declaration or withdrawal or amendment of a declaration and of each notification of denunciation, together with the date of notification thereof, so that the information contained therein is easily and fully available; and
   (d) perform such other functions customary for depositaries.

IN WITNESS WHEREOF the undersigned Plenipotentiaries, having been duly authorised, have signed this Protocol.

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Wording taken from Article XXXVII of the Aircraft Protocol.
APPENDIX II

TEXT OF THE DRAFT PROTOCOL TO THE CONVENTION ON INTERNATIONAL INTERESTS IN MOBILE EQUIPMENT ON MATTERS SPECIFIC TO RAILWAY ROLLING STOCK

(as established by a Drafting Group of the Joint UNIDROIT/OTIF Committee of governmental experts which met in Rome from 4 to 6 February 2002, on the basis of a draft submitted by Mr H. Rosen, expert consultant on international rail finance matters to UNIDROIT and co-ordinator of the Rail Working Group, reflecting discussions of the Committee of governmental experts in Berne, 15/16 March 2001 and changes needed after the adoption of the Convention on International Interests in Mobile Equipment on 16th November 2001 in Cape Town)

PREAMBLE

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DRAFT PROTOCOL TO THE CONVENTION ON INTERNATIONAL INTERESTS IN MOBILE EQUIPMENT ON MATTERS SPECIFIC TO RAILWAY ROLLING STOCK

(as established by a Drafting Group of the Joint UNIDROIT/OTIF Committee of governmental experts which met in Rome from 4 to 6 February 2002, on the basis of a draft submitted by Mr H. Rosen, expert consultant on international rail finance matters to UNIDROIT and co-ordinator of the Rail Working Group, reflecting discussions of the Committee of governmental experts in Berne, 15/16 March 2001 and changes needed after the adoption of the Convention on International Interests in Mobile Equipment on 16th November 2001 in Cape Town)

THE STATES PARTIES TO THIS PROTOCOL

CONSIDERING it necessary to implement the Convention on International Interests in Mobile Equipment (hereinafter referred to as the Convention) as it relates to railway rolling stock, in the light of the purposes set out in the preamble to the Convention,

MINDFUL of the need to adapt the Convention to meet the particular requirements of railway rolling stock and their finance,

HAVE AGREED upon the following provisions relating to railway rolling stock:

CHAPTER I

GENERAL PROVISIONS

Article I

Defined terms

1. In this Protocol, except where the context otherwise requires, terms used in it have the meanings set out in the Convention.

2. In this Protocol the following terms are employed with the meanings set out below:^{1}

(a) [“autonomous transnational registry authority” means a transnational registry authority which has been designated as an autonomous transnational registry authority pursuant to Article XIV herein]:^{2}
[(b) “insolvency-related event” in relation to a debtor means:

(i) the commencement of the insolvency proceedings; or

(ii) the declared intention to suspend or actual suspension of payments by the debtor where the creditor’s right to institute insolvency proceedings against the debtor or to exercise remedies under the Convention is prevented or suspended by law or State action; ]³

(c) [ “local personal property register” means a registry in a Contracting State, whether national or local in a jurisdiction forming part of a state, in which an interest in railway rolling stock governed by the Convention may be registered; ]⁴

(d) [ “primary insolvency jurisdiction” means the Contracting State in which the centre of the debtor’s main interests is situated, which for this purpose shall be deemed to be the place of the debtor’s statutory seat or, if there is none, the place where the debtor is incorporated or formed, unless proved otherwise; ]⁵

(e) [ “public service authority” means a department of a Contracting State or an authority or other body designated by it,⁶ appointed under statute or acting under public law to oversee the public interest in respect of public service rolling stock;

(f) “public service rolling stock” means railway rolling stock habitually used for transporting the public on scheduled services or otherwise utilised by a Contracting State directly (and not provided, other than incidentally, to be used by third parties) in each case together with locomotives and ancillary railway rolling stock habitually used to provide traction therefor; ]⁷

(g) [“railway vehicle ” means a vehicle moveable on or confined to movement on or directly above a fixed railway track or guideway, or fixed superstructures or racks installed or designed to be installed on such vehicles, including all traction systems, engines, brakes, axles, bogies, and pantographs, and in each case including accessories and other components, equipment and parts installed or incorporated therein or attached thereto; ⁸

(h) “railway rolling stock” means railway vehicles and all operating and technical data manuals, notebooks and other records identifiable in relation to a specific railway vehicle;]

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² The use and wording of this definition is dependent on the policy decision (Article XIV) as to what special provisions, if any, should be taken for regional registration systems within a continent.
³ Wording of sub-paragraph (b) taken from Article I(2)(m) of the Aircraft Protocol.
⁴ See footnote 2.
⁵ Added wording taken from Article I(2)(n) of the Aircraft Protocol. See also Article IX(1) of the Rail Protocol.
⁶ It would seem inappropriate to grant this intervention right to agencies of States which are not Contracting States.
⁷ The definitions (e) and (f) have been submitted in Rome by the Rail Working Group but the Drafting Group has not addressed their drafting. It is waiting for the Joint Committee of governmental experts to have the opportunity to discuss and decide the issue.
⁸ Consider a de minimis weight or value criterion.
(i) “transnational registry authority” means the authority, or authorities acting collectively, maintaining a local personal property register (or a number of such registers acting collectively) designated pursuant to Article 18(5) of the Convention and as provided for in Article[s] XIII (2) [and XIV] herein;

(j) “transnational rail network” means a geographical area out of which it is not possible for any railway rolling stock to move on, or directly above, rails;

(k) “unique identification criteria” means any of the following namely:

(i) the manufacturer's serial number or works number and the manufacturer’s model designation;

(ii) a description of railway rolling stock that includes reporting marks, road numbers or similar identification conforming to the description of railway rolling stock in the transnational rail network in which the relevant railway rolling stock is located, approved or accepted by a transnational registry authority as sufficient to enable railway rolling stock to be uniquely identified;

(iii) such other unique identification criteria as the Supervisory Authority may prescribe or approve from time to time in regulations.

Article II
Application of Convention as regards railway rolling stock

1. The Convention shall apply in relation to railway rolling stock as provided by the terms of this Protocol.

2. The Convention and this Protocol shall be known as the Convention on International Interests in Mobile Equipment as applied to railway rolling stock.

Article III
Derogation

In their relations with each other, the parties may by agreement in writing, derogate from or vary any of the provisions of this Protocol except Articles [IV and VI – VIII].

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9 Alternative suggestion: “continental registry authority”.
10 See footnote 2.
11 Alternative suggestion: “continental rail network”.
12 See footnote 2.
13 See footnote 2.
14 This Article needs further consideration in order to decide which provisions should be mandatory and where derogations should be allowed.
Article IV
Representative capacities

A person entering into an agreement in an agency, trust or other representative capacity may
effect a registration in its own name.  

Article V
Description of railway rolling stock

1. A description of railway rolling stock that includes the unique identification criteria is necessary and sufficient to identify the object for purposes of Article 7 (c) of the Convention.

2. Any change to the description referred to in the preceding paragraph shall be notified by debtor [or creditor] to the Registrar on or before such change takes place but any claim of a creditor in relation to railway rolling stock where its description has been changed, shall be subject to any prior right registered in favour of a creditor in relation to the previous description or descriptions. In the event that railway rolling stock moves out of a transnational rail network  
, such relocation shall be notified by debtor [or creditor] to the Registrar immediately after such change takes place, specifying the unique identification criteria appropriate to the new location.

3. Any refurbishment or alteration of railway rolling stock shall not affect the rights of creditors.

Article VI
Choice of law

1. The parties to an agreement or a related guarantee contract or subordination agreement may, at any time, agree on the law which is to govern their contractual rights and obligations, wholly or in part.

2. Unless otherwise agreed, the reference in the preceding paragraph to the law chosen by the parties is to the domestic rules of law of the designated State or, where that State comprises several territorial units, to the domestic law of the designated territorial unit.

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15 The Committee of governmental experts wished to reconsider the issue. The Drafting Group considered that this Article should be moved to Chapter III.

16 See footnote 2.

17 If this paragraph is necessary, should there be a duty with no sanction? An open issue is whether a creditor loses priority if notified of the change (actual or constructive knowledge would no be sufficient) and fails to register within a given period. If the registry provides a genealogy for an asset, the second creditor should be able to verify its position.

18 If this paragraph is necessary, it should be placed in a specific Article.

19 The second sentence has not been considered to be necessary following the standard in private international conventions. It is self evident that internationally mandatory rules of the forum will be applicable.
CHAPTER II
DEFault Remedies, Priorities And Assignments

Article VII
Modification of default remedies provisions

1. In addition to the remedies specified in Chapter III of the Convention, the creditor may obtain an order from the court in the jurisdiction in which the railway rolling stock is physically located, directing immediate delivery of the railway rolling stock to a location within or outside of such jurisdiction where thereafter the creditor can move the railway rolling stock without the need of traction to be provided by the defaulting debtor or any party related to or acting in concert with it.

2. The creditor shall not exercise the remedies specified in the preceding paragraph without the prior consent in writing of the holder of any registered interest ranking in priority to that of the creditor.

3. [ Article 8(3) of the Convention shall not apply to railway rolling stock. Any remedy given by the Convention in relation to railway rolling stock shall be exercised in a commercially reasonable manner. A remedy shall be deemed to be exercised in a commercially reasonable manner where it is exercised in conformity with a provision of the agreement except where such a provision is manifestly unreasonable. ] 20

4. [ A chargee giving fourteen or more calendar days’ prior written notice of a proposed sale or lease to interested persons shall be deemed to satisfy the requirement of providing “reasonable prior notice” specified in Article 8(4) of the Convention. The foregoing shall not prevent a chargee and a chargor from agreeing to a longer period of prior notice. ] 21

[ Article VIIbis
Public service rolling stock

1. A creditor shall not exercise in relation to public service rolling stock any of the remedies specified in Chapter III of the Convention (as modified by this Protocol) or Article IX of this Protocol unless it has:

(a) notified the relevant public service authority in writing, giving it not less than seven calendar days to respond or otherwise act; and

(b) received the prior consent of the court, which consent shall be denied if it receives a public service application within seven calendar days of the said notification and makes the directions requested therein (which it shall make unless they are manifestly unreasonable, unlawful or impractical).

20 Wording taken from Article IX(3) of the Aircraft Protocol.
21 Wording taken from Article IX(4) of the Aircraft Protocol with adjustments.
2. The public service application shall be an application by a public service authority in the Contracting State in which the public service rolling stock concerned regularly operates, shall be made to a court in that State and shall include:

   (a) a certificate that the railway rolling stock, the subject matter of an application, qualifies as public service rolling stock;

   (b) a legally enforceable undertaking from the public service authority to compensate the creditor, within a reasonable period of time, for amounts

       (i) outstanding at the date of the application from the debtor and

       (ii) due in the future from the debtor to the creditor from the date of the application in each case assuming no default but including usual (but not default) interest at not less than the rate stated or implicit in the agreement; and

   (c) a proposal for directions for further dealing with such public service rolling stock.\textsuperscript{22}

\textit{Article VIII}

\textit{Modification of provisions regarding relief pending final determination}

1. Relief under Article 13(1) of the Convention shall not be dependent upon the agreement of the debtor.

2. Relief under Article 13(1)(a) of the Convention may specifically include directions as to normal maintenance and other necessary repair or modification of the object.

\[\text{[ Alternative A}\]

3. For the purposes of Article 13(1) of the Convention, “speedy” in the context of obtaining relief means within such number of [working] [calendar] days from the date of filing of the application for relief as is specified in a declaration made by the Contracting State in which the application is made.\textsuperscript{23}

\[\text{Alternative B}\]

3. For the purposes of Article 13(1) of the Convention, “speedy” in the context of obtaining relief means within sixty [working] [calendar] days from the date of filing of the application for relief.\textsuperscript{24}

\textsuperscript{22} This Article has been submitted in Rome by the Rail Working Group but the Drafting Group has not addressed its drafting. It is waiting for the Joint Committee of governmental experts to have the opportunity to discuss and decide the issue.

\textsuperscript{23} Wording taken from Article X(2) of the Aircraft Protocol.

\textsuperscript{24} Alternative solution proposed by the Rail Working Group.
4. Article 13(1) of the Convention applies with the following being added immediately after sub-paragraph (d):

“(e) if at any time the debtor and the creditor specifically agree, sale of the object and application of proceeds therefrom”,

and Article 43(2) applies with the insertion after the words “Article 13(1)(d)” of the words “and (e)”.

5. Ownership or any other interest of the debtor passing on a sale under the preceding paragraph is free from any other interest over which the creditor’s international interest has priority under the provisions of Article 29 of the Convention.

6. Subject to Article 30(3)(b) of the Convention, judicial relief under Article 13(1) of the Convention may be granted in a Contracting State notwithstanding the commencement of insolvency proceedings in another Contracting State unless its application would contravene an international instrument binding on the first mentioned Contracting State.

Article IX
Remedies on insolvency

1. This Article applies only in a Contracting State which is the State of the primary insolvency jurisdiction.

2. Within a period not exceeding sixty days from the date of the insolvency-related event (occurring in the primary insolvency jurisdiction) (the "cure period"), the debtor or the insolvency administrator, shall:

(a) cure all defaults other than a default constituted by the opening of insolvency proceedings and agree to perform all future obligations, under the agreement and related transaction documents; or

(b) give the creditor the opportunity to take possession of the railway rolling stock in accordance with the applicable law.

3. 

25 Wording taken from Article X(3) of the Aircraft Protocol with adjustments.
26 Wording taken from Article X(4) of the Aircraft Protocol.
27 This policy issue should be considered by the Joint Committee of governmental experts.
28 The adoption of this paragraph should be considered.
29 The official commentary should stress that this period of sixty days cannot be modified by the applicable law.
30 The wording in brackets has been proposed after the meeting by the Rail Working Group.
31 Changes to Article IX(1)(a) and (b) have been done to align the provisions with Article XI(2)(a) and (b) of Alternative B in the Aircraft Protocol.
32 The Rail Working Group will provide a proposal to be incorporated in this Article which will give the debtor or the insolvency administrator the ability to apply to the court for an order permitting the debtor or the
4. Unless and until the creditor is given the opportunity to take possession under paragraph 2:
   
   (a) the insolvency administrator or the debtor, as applicable, shall preserve the railway rolling stock and maintain it and its value in accordance with the agreement; and
   
   (b) the creditor shall be entitled to apply for any other forms of interim relief available under the applicable law.

5. Sub-paragraph (a) of the preceding paragraph shall not preclude the use of the railway rolling stock under arrangements designed to preserve and maintain it and its value.

6. The insolvency administrator or the debtor, as applicable, may retain possession of the railway rolling stock where, during the cure period, it has cured all defaults other than a default constituted by the opening of insolvency proceedings and has agreed to perform all future obligations under the agreement. A second cure period shall not apply in respect of a default in the performance of such future obligations.

7. No exercise of remedies permitted by the Convention may be prevented or delayed after the cure period. 33

8. No obligations of the debtor under the agreement and related transactions may be modified in the insolvency proceedings without the consent of the creditor. 34

9. Nothing in the preceding paragraph shall be construed to affect the authority, if any, of the insolvency administrator under the applicable law to terminate the agreement.

10. No rights or interests, except for non-consensual rights or interests of a category covered by a declaration pursuant to Article 39(1) of the Convention, shall have priority in the insolvency proceedings over registered interests. 35

11. Nothing in this Article shall operate to modify Article 30(3) of the Convention to which this Article shall be subject.

12. Article VII of this Protocol and Article 8 of the Convention as modified by Article VII of this Protocol shall apply to the exercise of any remedies under this Article.

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**Article X**

*Insolvency assistance*

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33 Has to be conformed to paragraph 3 of this Article.
34 Has to be conformed to paragraph 3 of this Article.
The courts of a Contracting State in which railway rolling stock is situated shall, in accordance with the law of the Contracting State, co-operate to the maximum extent possible with foreign courts and foreign insolvency administrators in carrying out the provisions of Article IX.

Article X bis

Modification of assignment provisions

1. [Article 33(1) of the Convention applies as if the following were added immediately after sub-paragraph (b):

   “and (c) the debtor has not been given prior notice in writing of an assignment in favour of another person” ]

   [ Article X ter

   Debtor provisions

1. In the absence of a default within the meaning of Article 11 of the Convention, the debtor shall be entitled to the quiet possession and use of the object in accordance with the agreement as against:

   (a) its creditor and the holder of any interest from which the debtor takes free pursuant to Article 29(4)(b) of the Convention unless and to the extent that the debtor has otherwise agreed; and

   (b) the holder of any interest to which the debtor’s right or interest is subject pursuant to Article 29(4)(a) of the Convention, but only to the extent, if any, that such holder has agreed.

2.  

3. Nothing in the Convention or this Protocol affects the liability of a creditor for any breach of the agreement under the applicable law in so far as that agreement relates to railway rolling stock. ]

CHAPTER III

RAILWAY ROLLING STOCK REGISTRY PROVISIONS

Article XI

The Supervisory Authority and the Registrar

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36 This Article has been moved from Chapter III.
37 Note this is at variance with the course taken by the Aircraft Protocol in Article XV thereof.
38 Wording of paragraphs (1) and (3) taken from Article XVI of the Aircraft Protocol.
39 The Rail Working Group will propose a provision protecting the quiet possession of a short-term lessee and the priority of a short-term lessor. In case of adoption of such a provision, the Joint Committee of governmental experts will determine where it should go in the Protocol.
1. The Supervisory Authority shall be [the Intergovernmental Organisation for International Carriage by Rail or such successor organisation or other body as it may appoint].

[2. The Supervisory Authority and its officers and employees shall enjoy such immunity from legal and administrative process as is provided under the rules applicable to them as an international entity or otherwise, but in any event shall enjoy functional immunity from legal or administrative process.] 40

[3. The Supervisory Authority may establish a commission of experts, from among persons nominated by Signatory and Contracting States and having the necessary qualifications and experience, and entrust it with the task of assisting the Supervisory Authority in the discharge of its functions.] 41

4. The appointment of the first Registrar by the Supervisory Authority shall be subject to regulations made by the Supervisory Authority from time to time [and to an operations agreement entered into with the Supervisory Authority setting out the basis on which the registry should function.] 42

5. The first Registrar shall be appointed for a period not exceeding ten years. Thereafter, the Registrar shall be appointed or re-appointed for successive periods not exceeding ten years.

6. Notwithstanding the foregoing, the Supervisory Authority shall:

   (a) as soon as is reasonably possible, appoint a replacement Registrar in the event that the Registrar
      
   (i) shall resign;
   
   (ii) shall become insolvent or generally be unable to pay its debts;
   
   (iii) shall be dissolved; and
   
   (b) be entitled to appoint a replacement Registrar in the event that the Registrar does not [materially] comply with its obligations herein, [ under the operations agreement or] 43 under regulations set out by the Supervisory Authority. 44

7. The Registrar shall be entitled to contract out its duties to a third party “service provider” subject to the identity of the service provider [and to the conditions under which the service provider carries out duties on behalf of the Registrar] being accepted by the Supervisory Authority by a declaration in writing prior to such contracting out. Contracting out of its duties shall not relieve the Registrar of its obligations hereunder or under the regulations but the service provider shall become

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40 This paragraph is necessitated by a change in the draft Convention and the current wording is drawn on the Aircraft Protocol (Article XVII(3)) up to “otherwise”.
41 Wording taken from the Aircraft Protocol (Article XVII(4)).
42 Although an operations agreement will be required, this could possibly be left to the Supervisory Authority to stipulate and would not require specific mention in the Protocol.
43 See footnote 42.
44 Compare with Art 17 (2) (b) of the Convention.
an additional party to the operations agreement entered into between the Supervisory Authority and the Registrar. 45

Article XII
First Regulations

The first regulations shall be made by the Supervisory Authority no later than [three months] prior to the entry into force of this Protocol and shall be made so as to take effect upon the entry into force of this Protocol. 46 Prior to issuing regulations, the Supervisory Authority shall publish draft regulations in good time for review and comment and thereafter consult with representatives of manufacturers, operators and financiers thereon.

Article XIII 47
Access to Registry

1. The centralised functions of the International Registry shall be operated and administered by the Registrar on a twenty-four hour basis.

2. All States in the area covered by a transnational rail network 48, provided that they act jointly and are all Contracting States, may designate one or more (acting jointly) local personal property registers as a transnational registry authority for the entire relevant transnational rail network subject to the terms of this Protocol. Any designation, to be effective, shall be subject to written notice, given to the Supervisory Authority by the relevant Contracting States advising it thereof; and [unless a designation is made pursuant to Article XIV,] a written undertaking, given to the Supervisory Authority from the transnational registry authority, agreeing to comply with the obligations of a transnational registry authority as set out herein. The registration facilities provided by a transnational registry authority shall be operated and administered during working hours in its territory.

3. [Except where it has been designated as an autonomous transnational registry authority pursuant to Article XIV below,] any transnational registry authority designated pursuant to this paragraph 2 shall
   (a) be the exclusive access (for the purposes of registration of an international interest) to the International Registry in relation to the transnational rail network covered by it; and
   (b) ensure that registration through it shall automatically result in delivery of information to the International Registry as the Registrar shall reasonably require. If it comprises more than one registry facility, the transnational registry authority shall provide equal access and full co-ordination between the respective facilities but, subject to paragraph 5 below, shall otherwise conduct its affairs

45 The functional immunity of the Registrar has been deleted in the Convention and not provided for in the Aircraft Protocol. It remains formally open as to whether the Protocol should ascribe any functional immunity to either the Registrar or the service provider.
46 The new text has been added to be consistent with the Aircraft Protocol.
47 Not yet considered.
48 See footnote 2.
and shall be free to set such requirements as to form and nature of filings made through it as it considers appropriate. 49

4. For the purposes of Article V (2), notification shall [also] be given to any relevant transnational registry authority which is effectively designated hereunder where the railway rolling stock is located in the transnational rail network. 50

5. The Supervisory Authority shall by regulations accept the unique identification criteria proposed by the transnational registry authority [where they comply with the rules of a uniform and unique system of identification of railway rolling stock in the relevant transnational rail network, apply exclusively within such network and are sufficient to comply with the basic informational requirements of the Registrar in operating the International Registry]. 51

[Article XIV 52

Autonomous Transnational Registries 53

1. Notwithstanding Article XIII, all states in the area covered by a transnational rail network, provided that they act jointly and are all Contracting States, may declare that a designated transnational registry authority shall be autonomous from the International Registry and accordingly shall not be subject to the jurisdiction, rules and regulations of the Supervisory Authority or the Registrar provided that such declaration is included in the written notice required under Article XIII(2).

2. In the event a transnational registry authority is designated pursuant to paragraph 1 above, the undertaking to the Supervisory Authority set out in Article XIII paragraph 2 shall not be required and

49 See footnote 2.
50 See footnote 2.
51 The Rail Working Group suggests that if Article XIV is accepted, the words in square brackets should be removed. But this is not an automatic corollary and this modification would effectively not just grant autonomy to a transnational registry in operational issues but also remove the oversight obligation of the Supervisory Authority. See also footnote 2.
52 Not yet considered.
53 This Article XIV is proposed by the North American members of the RWG and relates to an alternative approach in relation to the operation of the protocol in practice. The RWG’s starting point has been to create a system which permits all locally created security interests to be registered in one centralised international registry, using any local industry specific registry as a portal into the International Registry. The Aviation Working Group has adopted this approach in relation to Aircraft Equipment although it should be noted that aircraft can move virtually anywhere whereas rolling stock is unlikely to move outside of a transnational rail network. However Article XIV contemplates creating an autonomous local registry system when and where it exists in relation to a closed area (transnational rail network) and merely to provide a[n internet] link between the International Registry and such registry system operated by the relevant transnational registry authority, effectively delegating the registration function to such authority and making the International Registry a portal into the local registry operated by the transnational registry authority. This has the consequence of effectively permitting the local existing rail registration procedures to remain in place undisturbed provided that they are accepted by all states within the network concerned but with the result of possibly losing the unified approach and also control of the application of the Protocol’s provisions by the Supervisory Authority.
in respect of railway rolling stock located in the transnational rail network relating thereto, registration of an international interest shall only be at such authority.

3. At the request of the Supervisory Authority, registration information at an autonomous transnational registry authority may be obtained by the International Registry. In such instance, the Supervisory Authority shall have the obligation of ensuring that such registration information at an autonomous transnational registry authority shall be received by and be available for search at the International Registry either directly or through an internet or other similar electronic link. Said obligation shall include, but not be limited to, ensuring that, if and where appropriate, the Registrar establish and fund all systems necessary to transmit registration information by the autonomous transnational registry authority and to receive, at the International Registry, registration information transmitted from such an autonomous transnational registry authority in the form required by the Registrar. The autonomous transnational registry authority shall be required to finance its operation [as required by this Protocol] but shall not be required to incur any investment or operating costs or expenses relating to the transmission of registration information to the International Registry.]

Article XV
Additional modifications to Registry provisions

1. In the event that railway rolling stock has different unique identification criteria depending on which transnational rail network it is located in, the Registrar [shall] [may], at its expense, maintain a lexicon showing the equivalent descriptions, which shall be open to inspection.

2. For the purposes of Article 19(6) of the Convention, the search criteria at the International Registry shall be established by the Supervisory Authority.

3. For the purposes of Article 25 (2) of the Convention, and in the circumstances there described, the holder of a registered prospective international interest or a registered prospective assignment of an international interest shall take such steps as are within its power to procure the discharge of the registration no later than ten calendar days after the receipt of the demand described in such paragraph.

4. For the purposes of Article 21 of the Convention, registration of an international interest shall, unless discharged or unless otherwise agreed, remain effective for an indefinite period of time. 54

5. Where a subordination has been registered and the obligations of the debtor to the beneficiary of the subordination have been discharged, the beneficiary shall procure the discharge of the registration no later than ten calendar days after written demand by the subordinated party delivered to or received at the beneficiary’s address stated in the registration.

54 Could be deleted and left to the Convention (Article 21).
6. Notwithstanding Article 28 (1) of the Convention, [there shall be no liability of the Registrar for consequential loss] 55 and in respect of any loss arising from an error or omission by a transnational rail registry, the transnational registry authority shall assume the liability of the Registrar thereunder. 56

7. [The amount of the insurance or financial guarantee referred to in Article 28(4) of the Convention shall, in respect of each event, not be less than the maximum value of an item of railway rolling stock as determined by the Supervisory Authority.] 57

8. [Nothing in the Convention shall preclude the Registrar from procuring insurance or a financial guarantee covering events for which the Registrar is not liable under Article 28 of the Convention.] 58

Article XVI
International Registry fee

1. By way of modification of Article 17 (2)(h) of the Convention, the Registrar shall, subject to the approval of the Supervisory Authority, set and may from time to time amend:

   (a) the fees to be paid on filing of an international interest with the International Registry directly [or through a transnational registry authority];
   (b) the fee schedule to be paid by the users of the International Registry; and
   [(c) the annual fees to be paid as compensation for the operation and administration of the International Registry and the registration facilities.]

2. The fee schedule referred to in sub-paragraph (a) of the preceding paragraph shall be determined so as to recover the costs of establishing and implementing (amortised over ten years), operating [and regulating] the International Registry as well as the reasonable costs of the Supervisory Authority associated with the performance of the functions, exercise of the powers, and discharge of the duties contemplated by Article 17(2) of the Convention provided that nothing herein shall preclude the service provider operating for profit. 59 [Except where it is an autonomous

55 This should remain open for discussion although it may be difficult to insure for loss if consequential loss is included; it may be necessary to define or discuss the concept of consequential loss.
56 See footnote 2.
57 Wording taken from Article XX(5) of the Aircraft Protocol.
58 Wording taken from Article XX(6) of the Aircraft Protocol.
59 If the duties are outsourced, it is unrealistic to stipulate that the service is provided without profit. The charges will however be monitored by the Supervisory Authority and we leave it open for Contracting States to decide as a policy issue as to whether the Registrar should be permitted to offer its services at a profit. If the Registrar is a government agency, it is assumed that it will not be operating at a profit.
transnational registry authority] if filings are made through a transnational registry authority, such authority shall collect such fees and shall account to the Registrar therefor. 60

3. The fees and amounts referred to in paragraph 1 may be amended by the Registrar taking into account changed economic conditions provided that any increase of the fees and amounts by more than [ten] per cent shall require the approval of the Supervisory Authority. Amounts payable relating to the Supervisory Authority’s costs shall be amended on the same basis when required by the Supervisory Authority. Amounts collected relating to the Supervisory Authority’s costs shall be remitted by the Registrar to the Supervisory Authority after collection thereof as agreed between them.

CHAPTER IV
JURISDICTION

Article XVII
Waivers of sovereign immunity

1. Subject to paragraph 2, a waiver of sovereign immunity from jurisdiction of the courts specified in Article 42 or Article 43 of the Convention or relating to enforcement of rights and interests relating to railway rolling stock under the Convention shall be binding and, if the other conditions to such jurisdiction or enforcement have been satisfied, shall be effective to confer jurisdiction and permit enforcement, as the case may be.

2. A waiver under the preceding paragraph must be in an authenticated written form that contains a description of the railway rolling stock in the terms as specified in Article V of this Protocol. 61

CHAPTER V
RELATIONSHIP WITH OTHER CONVENTIONS

Article XVIII
Relationship with other Conventions

The Convention shall, for Contracting States which are parties to it, in the event of any conflict, take precedence over

60 This will not be appropriate if Article XIV applies since in that case the transnational registry authority will only need to recover its own costs [but quare if the Supervisory Authority’s costs need to be recovered by them].

61 The wording of paragraph 2 departs from that of the Aircraft Protocol.
(a) the Rome Convention on the Law Applicable to Contractual Obligations 1980;
(b) the Brussels Convention on Jurisdiction and the Enforcement of Judgements in Civil and Commercial Matters 1968 (as amended from time to time);
(c) the Lugano Convention on Jurisdiction and the Enforcement of Judgements in Civil and Commercial Matters 1988;
(d) the Inter-American Convention on the Law Applicable to International Contracts 1994;
(e) the Convention Concerning International Carriage by Rail 1980 as modified by the Protocol of modification of 3 June 1999;
(f) the UNIDROIT Conventions on International Factoring and International Financial Leasing 1988;
(g) [the UNCITRAL Convention on Assignment of Receivables in International Trade 2001; and
(h) the Hague Convention on Jurisdiction and the Enforcement of Judgements in Civil and Commercial Matters 2002]

[as well as European Union Council regulation (EC) No 1346/2000 of 29 May 2000 on insolvency proceedings and the European Union Council regulation (EC) No 44/2001 of 22 December 2000 on Jurisdiction and the Recognition and Enforcement of Judgments in Civil and Commercial Matters,] as they relate to railway rolling stock, to the extent that convention or regulation is in force among them and that convention’s or regulation’s terms are inconsistent with the provisions of the Convention.

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CHAPTER VI
[OTHER] FINAL PROVISIONS

Article XIX

Signature, ratification, acceptance, approval or accession

1. This Protocol shall be open for signature in ________ on __________ by States participating in the Diplomatic Conference to Adopt a Protocol to the Convention on International Interests in Mobile Equipment on Matters Specific to Railway Rolling Stock held at ________ from ________ to __________. After __________, this Protocol shall be open to all States for signature at the Headquarters of the International Institute for the Unification of Private Law (UNIDROIT) in Rome until it enters into force in accordance with Article XXII.

62 Generally subject to review by the UNIDROIT Secretariat. Each convention will be reviewed to ensure that under their respective terms, Contracting States which are parties or subject thereto may agree to this Article. Possible conflicts with EU Regulations should also be reviewed.

63 Wording taken from Article XXVI of the Aircraft Protocol.
2. This Protocol shall be subject to ratification, acceptance or approval by States which have signed it.

3. Any State which does not sign this Protocol may accede to it at any time.

4. Ratification, acceptance, approval or accession is effected by the deposit of a formal instrument to that effect with the Depositary.

5. A State may not become a Party to this Protocol unless it is or becomes also a Party to the Convention.

Article XX 64

Regional Economic Integration Organisations

1. A Regional Economic Integration Organisation which is constituted by sovereign States and has competence over certain matters governed by this Protocol may similarly sign, accept, approve or accede to this Protocol. The Regional Economic Integration Organisation shall in that case have the rights and obligations of a Contracting State, to the extent that that Organisation has competence over matters governed by this Protocol. Where the number of Contracting States is relevant in this Protocol, the Regional Economic Integration Organisation shall not count as a Contracting State in addition to its Member States which are Contracting States.

2. The Regional Economic Integration Organisation shall, at the time of signature, acceptance, approval or accession, make a declaration to the Depositary specifying the matters governed by this Protocol in respect of which competence has been transferred to that Organisation by its Member States. The Regional Economic Integration Organisation shall promptly notify the Depositary of any changes to the distribution of competence, including new transfers of competence, specified in the declaration under this paragraph.

3. Any reference to a “Contracting State” or “Contracting States” or “State Party” or “States Parties” in this Protocol applies equally to a Regional Economic Integration Organisation where the context so requires.

Article XXI 65

Entry into force

1. This Protocol enters into force on the first day of the month following the expiration of three months after the date of the deposit of the third instrument of ratification, acceptance, approval or accession, between the States which have deposited such instruments.

2. For other States this Protocol enters into force on the first day of the month following the expiration of three months after the date of the deposit of its instrument of ratification, acceptance, approval or accession.

64 Wording taken from Article 48 of the Convention and Article XXVII of the Aircraft Protocol.

65 Wording taken from Article XXVIII of the Aircraft Protocol.
approval or accession.

**Article XXII**

*Territorial units*

1. If a Contracting State has territorial units in which different systems of law are applicable in relation to the matters dealt with in this Protocol, it may, at the time of ratification, acceptance, approval or accession, declare that this Protocol is to extend to all its territorial units or only to one or more of them, and may modify its declaration by submitting another declaration at any time.

2. Any such declarations are to be notified to the Depositary and shall state expressly the territorial units to which this Protocol applies.

3. If a Contracting State has not made any declaration under paragraph 1, this Protocol shall apply to all territorial units of that State.

4. Where a Contracting State extends this Protocol to one or more of its territorial units, declarations permitted under this Protocol may be made in respect of each such territorial unit, and the declarations made in respect of one territorial unit may be different from those made in respect of another territorial unit.

5. If by virtue of a declaration under paragraph 1, this Protocol extends to one or more territorial units of a Contracting State:

   (a) the debtor is considered to be situated in a Contracting State only if it is incorporated or formed under a law in force in a territorial unit to which the Convention and Protocol apply or if it has its registered office or statutory seat, centre of administration, place of business or habitual residence in a territorial unit to which the Convention and this Protocol apply;

   (b) any reference to the location of the object in a Contracting State refers to the location of the object in a territorial unit to which the Convention and this Protocol apply; and

   (c) any reference to the administrative authorities in that Contracting State shall be construed as referring to the administrative authorities having jurisdiction in a territorial unit to which the Convention and this Protocol apply and any reference to the local personal property register [or to the autonomous transnational registry authority] in that Contracting State shall be construed as referring to the register applicable to[, or to the autonomous transnational registry authority having jurisdiction in,] the territorial unit or units to which the Convention and this Protocol apply.

**Article XXIII**

*Transitional Provisions*

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66 Wording taken from Article XXIX of the Aircraft Protocol.
Notwithstanding Article 60 of the Convention, [ten] years after the date this Protocol is in force between certain States in accordance with Article XXII (1), this Protocol will apply to pre-existing rights or interests arising under an agreement made at a time when the debtor was situated in a Contracting State in accordance with Article 60(2)(b).

Article XXIV  
Reservations and declarations

1. No reservations may be made to this Protocol but declarations authorised by Articles XXII, XXV, XXVI and XXVII may be made in accordance with these provisions.

2. Any declaration or subsequent declaration or any withdrawal of a declaration made under this Protocol shall be notified in writing to the Depositary.

Article XXV  
Declarations modifying the Convention or certain provisions thereof

1. Notwithstanding the provisions of Article 54 of the Convention, no declarations shall be permitted under this Protocol in relation to Articles 8, 13 and 55. Declarations made under the Convention, including those made under Articles 39, 40, 50, 52, 53, 54, 57, 58 and 60, shall be deemed to have also been made under this Protocol unless stated otherwise.

2. A Contracting State may, at the time of ratification, acceptance, approval of, or accession to this Protocol, declare that it will impose other conditions on the application of Articles VI and VIII as specified in its declaration.  

3. For the purposes of Article 50(1) of the Convention an “internal transaction” shall also mean, in relation to railway rolling stock, a transaction of a type listed in Article 2(2)(a) to (c) of the Convention where the relevant object is only capable, in its normal course of use, of being operated on a single railway system within that Contracting State because of track gauge or other elements of the design of such railway rolling stock.

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67 Wording taken from Article XXXII of the Aircraft Protocol.
68 The paragraph is to be reviewed to consider whether the provisions are necessary for each Article referred to and, if so, wording will need to be reviewed to ensure that “conditions” do not create a mechanism for Contracting States effectively to opt out of the Articles concerned but merely assist with implementation of the Articles into local law.
69 Due to the changes made in Cape Town, the definition of “internal transaction” is now restrictive and is dependent on a local asset registration system (which does not exist for the rail sector). However, the RWG notes that some States may wish to exclude certain types of “domestic transactions”. It would discourage this but if this exclusion is required, we suggest it should be by reference to the object and not its mission. So a standard locomotive which happens to be operating in a closed domestic loop but which could be moved into an open network could not be excluded but trams and underground trains which are not able to operate outside of a domestic system potentially could be excluded by declaration subject to the general provisions of Article 50(2). Note also that a radical approach to solving the problem in Article XIV above, would be to modify the “internal transaction” definition in the Convention to include debtor related registries, thereby giving the North American states to possibility of making an Article 50(1) declaration in this context.
Article XXVI 70
Subsequent declarations

1. A State Party may make a subsequent declaration, other than a declaration made in accordance with Article XXV under Article 60 of the Convention, at any time after the date on which this Protocol has entered into force for it, by notifying the Depositary to that effect.

2. Any such subsequent declaration shall take effect on the first day of the month following the expiration of six months after the date of receipt of the notification by the Depositary. Where a longer period for that declaration to take effect is specified in the notification, it shall take effect upon the expiration of such longer period after receipt of the notification by the Depositary.

3. Notwithstanding the previous paragraphs, this Protocol shall continue to apply, as if no such subsequent declarations had been made, in respect of all rights and interests arising prior to the effective date of any such subsequent declaration.

[4. Declarations made pursuant to Articles 39 and 40 of the Convention shall be subject to this Article.] 71

Article XXVII 72
Withdrawal of declarations

1. Any State Party having made a declaration under this Protocol, other than a declaration made in accordance with Article XXV under Article 60 of the Convention, may withdraw it at any time by notifying the Depositary. Such withdrawal is to take effect on the first day of the month following the expiration of six months after the date of receipt of the notification by the Depositary.

2. Notwithstanding the previous paragraphs, this Protocol shall continue to apply, as if no such withdrawal had been made, in respect of all rights and interests arising prior to the effective date of any such withdrawal.

Article XXVIII 73
Denunciations

1. Any State Party may denounce this Protocol by notification in writing to the Depositary.

2. Any such denunciation shall take effect on the first day of the month following the expiration of twelve months after the date of receipt of the notification by the Depositary.

3. Notwithstanding the previous paragraphs, this Protocol shall continue to apply, as if no such

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70 Wording, except paragraph 4, taken from Article XXXIII of the Aircraft Protocol.
71 Needed?
72 Wording taken from Article XXXIV of the Aircraft Protocol.
73 Wording taken from Article XXXV of the Aircraft Protocol.
denunciation had been made, in respect of all rights and interests arising prior to the effective date of any such denunciation.

Article XXIX 74

Review Conferences, amendments and related matters

1. The Depositary, in consultation with the Supervisory Authority, shall prepare reports yearly, or at such other time as the circumstances may require, for the States Parties as to the manner in which the international regime established in the Convention as amended by the Protocol has operated in practice. In preparing such reports, the Depositary shall take into account the reports of the Supervisory Authority concerning the functioning of the international registration system.

2. At the request of not less than twenty-five per cent of the States Parties, Review Conferences of the States Parties shall be convened from time to time by the Depositary, in consultation with the Supervisory Authority, to consider:

   (a) the practical operation of the Convention as amended by this Protocol and its effectiveness in facilitating the asset-based financing and leasing of the objects covered by its terms;

   (b) the judicial interpretation given to, and the application made of the terms of this Protocol and the regulations;

   (c) the functioning of the international registration system, the performance of the Registrar and its oversight by the Supervisory Authority, taking into account the reports of the Supervisory Authority; and

   (d) whether any modifications to this Protocol or the arrangements relating to the International Registry are desirable.

3. Any amendment to this Protocol shall be approved by at least a two-thirds majority of States Parties participating in the Conference referred to in the preceding paragraph and shall then enter into force in respect of States which have ratified, accepted or approved such amendment when it has been ratified, accepted or approved by three States in accordance with the provisions of Article XXI relating to its entry into force.

Article XXX 75

Depositary and its functions

1. Instruments of ratification, acceptance, approval or accession shall be deposited with the International Institute for the Unification of Private Law (UNIDROIT), which is hereby designated the Depositary.

2. The Depositary shall:

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74 Wording taken from Article XXXVI of the Aircraft Protocol.
75 Wording taken from Article XXXVII of the Aircraft Protocol.
(a) inform all Contracting States of:

(i) each new signature or deposit of an instrument of ratification, acceptance, approval or accession, together with the date thereof;

(ii) the date of entry into force of this Protocol;

(iii) each declaration made in accordance with this Protocol, together with the date thereof;

(iv) the withdrawal or amendment of any declaration, together with the date thereof; and

(v) the notification of any denunciation of this Protocol together with the date thereof and the date on which it takes effect;

(b) transmit certified true copies of this Protocol to all Contracting States;

(c) provide the Supervisory Authority and the Registrar with a copy of each instrument of ratification, acceptance, approval or accession, together with the date of deposit thereof, of each declaration or withdrawal or amendment of a declaration and of each notification of denunciation, together with the date of notification thereof, so that the information contained therein is easily and fully available; and

(d) perform such other functions customary for depositaries.

IN WITNESS WHEREOF the undersigned Plenipotentiaries, having been duly authorised, have signed this Protocol.