



GOVERNING COUNCIL
85th session
Rome, 8-10 May 2006

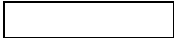
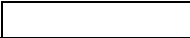
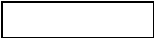

UNIDROIT 2006
C.D. (85) 7(c)
Original : English
March 2006

**Item No. 7(c) on the agenda : International Interests in Mobile Equipment:
Preparation of an additional Protocol to the Cape Town Convention on
Matters specific to Agricultural, Construction and Mining equipment**

(memorandum prepared by the Secretariat)

| | |
|---------------------------|---|
| <i>Summary</i> | <i>The document reports on the research conducted until February 2006 in preparation for the proposed protocol to the 2001 Cape Town Convention on International Interests in Mobile Equipment on agricultural, construction and mining equipment</i> |
| <i>Action to be taken</i> | <i>(1) Determine priority status; (2) Cf. paragraph 30</i> |
| <i>Related documents</i> | <i>C.D. (85) 7(a) - C.D. (85) 7(b)</i> |

DISCUSSION LEADING PARAMETERS AS PROPOSED BY THE SECRETARIAT

| | | | | |
|-----------------|---|---|--|---|
| Priority |  |  |  |  |
| | high | medium | low | to be determined |

I. Strategic Plan

Yes, because of (1) UNIDROIT'S unique position to carry out work on specific areas of secured transactions (cf. Strategic Objective No. 1) and (2) its potential benefits for developing countries and economies in transition (cf. Strategic Objective No. 7)

II. Work Programme 2006 - 2008

On condition that (1) preliminary research confirms desirability and (2) work on one of the two protocols under preparation has been concluded

Staffing implications

To conduct further preliminary research: 0.4 Research Officer

| |
|--------------------------------|
| Budget implications |
|--------------------------------|

If only in-house research, none. If assistance from other inter-governmental organisations (e.g. FAO, the World Bank Group, OECD) not sufficient and research to be outsourced and paid for, supplementary contributions or regular budgetary provision in 2007 *et seq.* required

BACKGROUND – PRELIMINARY REPORT

1. At its 84th session, the Governing Council decided to include in the 2006 – 2008 Work Programme of the Institute the preparation of a fourth protocol to the *2001 Cape Town Convention on International Interests in Mobile Equipment*. This fourth protocol should cover agricultural, construction and mining equipment. Preliminary research conducted by the Secretariat has evidenced a number of areas that would require in-depth study before the Institute launches into this new venture. This document considers first, a few general points, and thereafter a number of questions for each type of equipment.

A. GENERAL POINTS

2. The *Introduction* to the *Official Commentary* to the Cape Town Convention states that “[t]he Convention is designed to establish an international legal regime for the creation, enforcement, registration and priority of security interests and interests held by chargees, conditional sellers and lessors in three categories of high-value, uniquely identifiable mobile equipment, namely (a) airframes, aircraft engines and helicopters (which for brevity will be collectively referred to as aircraft objects), (b) railway rolling stock, and (c) space assets. The Convention is not itself equipment-specific and for each of the three categories of object it applies only through separate Protocols”.¹ The principal objective of the Convention is, in the words of the *Official Commentary*, “the efficient financing of mobile equipment. [...] The Convention system is designed to bring significant economic benefits to countries at all stages of economic development, and in particular to developing countries by bringing within their reach commercial finance for mobile equipment that has previously been unavailable or available only at relatively high cost. A sound, internationally adopted legal regime for security, title-retention and leasing interests will encourage the provision of finance and reduce its cost”.² The possibility of extending the Convention to apply also to other types of equipment, including ships and oil rigs, has been on the table from the beginning.

3. The reasons agricultural, construction and mining equipment were proposed for a fourth protocol are two-fold: most importantly, the possibility given to those engaged in agriculture, construction and mining, especially in the developing world, to acquire equipment they would otherwise not be able to acquire and thus to permit them to optimise their activity, and secondly, the desire of producers of equipment to export to markets that without such a protocol would remain closed to them.

4. It should be observed that to date, it has not proved possible to retrieve statistics on trade in equipment for the agricultural, construction and mining industries, on what countries the equipment is exported from (but the Czech Republic, France, Germany, Italy, Japan, the Russian Federation, Sweden, the United Kingdom, and the United States would appear to be among them), on which countries the equipment is imported into. Occasionally single countries may

¹ R. Goode, *Convention on International Interests in Mobile Equipment and Protocol thereto on Matters Specific to Aircraft Equipment: Official Commentary*, Rome, 2002, 2. Paragraph 3 of the Introduction.

² R. Goode, *Op.cit.*, 5. Paragraph 8 of the Comments to Part II.

make statistics on exports available,³ but there are no global statistics. It is therefore difficult to assess the amounts involved.

5. A preliminary point to be examined is the extent to which agricultural, construction and mining equipment qualify for application of the Convention, the very title of which specifies that it is to apply to *international* interests in *mobile* equipment (italics added).

6. In fact, the Convention does not specify any requirements of mobility or internationality. As indicated in the *Officially Commentary*,

“1. The requirements of mobility and internationality are considered inherent in the nature of the equipment covered by the Convention and are not specifically stated. This allows the possibility of the Convention applying to a transaction which is purely internal in that all the parties and the object itself are situated in the same Contracting State at the time of conclusion of the contract (see Article 1(n)). Such a situation will not occur as regards objects in space, and is unlikely to occur in the case of aircraft objects but could arise as regards railway rolling stock. The practical problem is that a transaction which is internal when the agreement is made may become international the next day as the result of movement of the object from one country to another. Moreover, the creditor may have no means of knowing whether or not this has occurred. Further, a transaction which is international can derive from one which is internal, as where a leasing agreement is domestic but the lessee grants a sub-lease to a party in another Contracting State. Hence the Convention takes a practical approach in covering all transactions within Article 2 even if in some cases this catches internal transactions. [...]”⁴

7. Thus, although originally the idea was to cover only equipment which moved from one country to another in the course of its operation - the equipment the Convention refers to being the equipment listed in Article 2(3) (airframes, aircraft engines, helicopters, railway rolling stock and space assets) – the possibility of adopting additional protocols covering other types of equipment is left open. Indeed, Article 51(1) of the Convention specifically states that “[t]he Depositary may create working groups [...] to assess the feasibility of extending the application of this Convention, through one or more Protocols, to objects of any category of high-value mobile equipment, other than a category referred to in Article 2(3), each member of which is uniquely identifiable, associated rights relating to such objects”. Agricultural, construction and mining equipment would therefore be capable of being covered by the Cape Town Convention system. Considering that such high-value equipment would often be bought in a country different from the one in which it is intended to be operated, an element of internationality can in such cases be considered to exist, in that an international contract of sale under retention of title or an international lease or other secured transaction will be entered into and the equipment transported from one country to another.

8. For each type of equipment it is necessary to determine the equipment the protocol should cover.⁵ If the characteristic of the equipment being movable is no longer strict, then the fact that it should be high-value is perhaps the main characteristic still to be required. The question then is what equipment is high-value and who is likely to need such equipment. High-value

³ See Energy Industries Team, International Trade Administration, *U.S. Export / Import Statistics Mining Machinery and Equipment* available at www.ita.doc.gov/td/energy/mine equip_exports.htm.

⁴ R. Goode, *Op cit.*, 154. Comment 1 to Article 50 of the Convention.

⁵ Lists of equipment are found in the appendices to this document: agricultural equipment in Appendix I, construction equipment in Appendix II and mining equipment in Appendix III. The Secretariat has as yet no information on the value of the items listed, and is therefore not in a position to prepare even an indicative list of the categories of equipment that should be covered by a protocol.

equipment is likely to be sophisticated, technologically or electronically, and in some instances large or intended to cover large distances or areas. When agriculture is considered, all three categories of equipment are likely to be found, although different types of agriculture will require different types of equipment: large holdings will for instance require large equipment, small holdings small equipment. As is indicated below, the size of the average holding differs markedly from country to country, as consequently does the type of equipment needed in the different countries. In the case of construction, the equipment necessary to construct a bridge or motorway is different from that required for the building of the house of a family, and the mining for coal to be used by the community as fuel requires equipment different from that required for mining in a small mine.

9. One observation that forcibly presents itself when the possibility of a protocol for agricultural, mining and construction equipment is considered, is the importance of its environmental impact. Clearly, this is for the individual States to assess, but the fact that in the case of agriculture and mining ultimately what are considered are natural resources, and that these are not always renewable, is an element in the equation. The fact that policies adopted by States aiming at the effective management, or preservation, of natural resources will influence the capability of the prospective users of the equipment to plan for the acquisition of high-value equipment should be taken into consideration. The labour market structure should also be considered. In many developing countries the industries here under consideration tend to be labour-intensive and are likely to continue to be so to permit people to earn their living. It is therefore less likely that machinery that will drastically reduce the labour force required will be acquired. The economic impact of the proposed protocol will therefore need to be carefully evaluated.

B. *AGRICULTURAL EQUIPMENT*

10. When agriculture is considered, the first point to stress is that "agriculture" covers not only agriculture *strictu sensu*, but also forestry and fisheries, including aquaculture. Furthermore, the policies adopted by the States for the management of the natural resources involved, and the extent to which these resources are renewable, will have an effect on the purchasing power of those involved in that particular industry. If, for example, States impose fishing quotas, and consequently limit the use fishermen can make of their fleets, they are not likely to acquire new ships or other high-value equipment.

11. The information so far retrieved has given rise to a number of questions that need to be answered. These include:

- ◆ *Should only agriculture strictu sensu be covered, or also forestry and fisheries?*
- ◆ *What equipment is under consideration? Would it include also, for example, trucks for the transportation of agricultural produce to markets, ships, etc.?*
- ◆ *Does the agricultural equipment considered require large land holdings? If so, how large?*
- ◆ *Which countries have holdings large enough for the equipment under consideration?*

12. The statistics division of the *Food and Agriculture Organization of the United Nations (FAO)* indicates that, of the countries surveyed in the *1990 Round of Agricultural Censuses*, few have large average holdings. Those with average holdings of 50 hectares and above are: Canada (349.07 ha in 1991), USA (186.95 ha in 1987), Argentina (468.97 ha in 1988), Brazil (64.64 ha in 1985), Paraguay (77.53 ha in 1991), Finland (61.88 in 1990), United Kingdom (70.21 ha in 1993), and Australia (3601.68 ha in 1990). These figures are clearly only indicative of the situation today, considering their age and the fact that not all the countries of the world were

surveyed,⁶ but a new census is under preparation. It should also be noted that large countries of Africa in which reports have it large holdings exist, were not covered by the survey – South Africa is a case in point.

13. The *International Fund for Agricultural Development (IFAD)* has issued *Regional Strategy Papers* for a number of regions of the world: Central and Eastern Europe and the Newly Independent States, Latin America and the Caribbean, Asia and the Pacific, Near East and North Africa, Eastern and Southern Africa, and Western and Central Africa.⁷ The purpose is to examine the situation in these regions from the point of view of the IFAD strategy for the alleviation of rural poverty. Although the focus of these Regional Strategy Papers is very specialised, they do present some considerations of general interest that have relevance also for the proposed protocol.

14. As far as the economies in transition are concerned, according to the Regional Strategy Paper for Central and Eastern Europe and the Newly Independent States (CEN),⁸ the privatization of agricultural land has resulted in extremely small and fragmented plots and ownership by the elderly or others with little interest in farming. According to the Strategy Paper the CEN region has experienced a decline in economic output and living standards rivalling that of the Great Depression of the 1930s. As a result, the countries of the region face considerable difficulties in all areas, from the institutional vacuum created by the collapse of central planning and State socialism, to access to markets, credit, fertilizers, appropriate technologies and other productive assets. The Strategy Paper states that “there has been a dramatic shift from large-scale rotating farming to the cultivation of subsistence crops for household food security. Only basic grains and potatoes are now grown in greater abundance than before, whereas the production of higher-value crops such as citrus fruits, tea, vegetables, wine and tobacco, which require specialized skills and dedicated processing equipment, has declined sharply”.⁹ In consideration of this development, many newly privatised input dealers are developing the types of services and product lines suitable for today’s small-scale producers, thereby changing from being geared to the needs of large agricultural producers.

15. In this context the problem of environmental protection presents itself forcefully. The Strategy Paper reports that “[t]he general neglect of and lack of respect for the environment during the era of central planning have led to severe pollution of agricultural land. The uncontrolled exploitation of forests for fuel wood and communal land for grazing, together with the lack of land preservation measures, has caused significant soil erosion and degradation, seriously threatening crop and livestock production”.¹⁰ Such a state of affairs will inevitably have an effect on environmental policies adopted by the States, and consequently on who might

⁶ The countries surveyed were: *Africa*: Burkina Faso, Congo (Dem. Rep. of), Djibouti, Egypt, Ethiopia, Guinea, Guinea-Bissau, Lesotho, Libya, Malawi, Namibia, Réunion, Uganda, *Northern and Central America*: Bahamas, Barbados, Canada, Dominica, Grenada, Guadeloupe, Honduras, Martinique, Panama, Puerto Rico, Saint Lucia, St. Kitts & Nevis, St. Vincent & the Grenadines, USA, Virgin Islands (US), *South America*: Argentina, Brazil, Colombia, French Guiana, Paraguay, Peru, *Asia*: Cyprus, India, Indonesia, Iran, Israel, Japan, Korea (Rep. of), Myanmar, Nepal, Pakistan, Philippine, Thailand, Turkey, Viet Nam, *Europe*: Albania, Austria, Belgium, Denmark, Finland, France, Germany, Greece, Ireland, Italy, Luxembourg, Netherlands, Norway, Portugal, Slovenia, Spain, Switzerland, United Kingdom, *Oceania*: American Samoa, Australia, Cook Islands, Fiji, French Polynesia, Guam, Northern Mariana Isl., Samoa.

⁷ The *Regional Strategy Papers* are all available on the IFAD web site (www.ifad.org).

⁸ IFAD, *Regional Strategy Paper – IFAD Strategy for Rural Poverty Reduction in Central and Eastern Europe and the Newly Independent States*, Rome, 2002. The countries covered in the paper are: Albania, Armenia, Azerbaijan, Bosnia and Herzegovina, Georgia, the Republic of Moldova, Romania, and the Former Yugoslav Republic of Macedonia.

⁹ *Ibid*, p. 5.

¹⁰ *Ibid*, p. 10.

conceivably be a beneficiary of the facilitations offered by a protocol to the Cape Town Convention.

16. In the region of Eastern and Southern Africa small-holder agriculture is by far the main income and livelihood source of the poor.¹¹ The majority of smallholders in Eastern and Southern Africa live and farm on land that has medium to high potential for increased production. Some 62% of the land base has medium to high potential for increased production, while 38% is desert. The Strategy Paper for Eastern and Southern Africa states that “[t]he rural poor frequently have inadequate landholdings, face enormous difficulties maintaining the productive value of that land, and few enjoy the benefits of water-management systems. They need to work with others to develop the improved information and technology to build more productive, sustainable systems. At the same time, they lack capital – whether on small farms or among rural enterprises – and access to the financial services needed to invest in those production systems”.¹² The importance of this state of affairs for the proposed protocol needs to be assessed, as does the situation of the other regions that might be affected.

◆ *Forestry: Should forestry be covered by the proposed protocol?*

17. Forests are a natural resource which requires careful management, not the least because of their production of oxygen. Savage deforestation has in numerous areas of the world laid the basis for land slides and other natural disasters, most recently in the Philippines. Reports by the FAO indicate that “[d]eforestation, mainly conversion of forests to agricultural land, continues at an alarmingly high rate - about 13 million hectares per year. At the same time, forest planting, landscape restoration and natural expansion of forests have significantly reduced the net loss of forest area. The net change in forest area in the period 2000-2005 is estimated at -7.3 million hectares per year (an area about the size of Sierra Leone or Panama), down from -8.9 million hectares per year in the period 1990-2000. Africa and South America continued to have the largest net loss of forests. Oceania and North and Central America also had a net loss of forests. The forest area in Europe continued to expand, although at a slower rate. Asia, which had a net loss in the 1990s, reported a net gain of forests in the period 2000-2005, primarily due to large-scale afforestation reported by China.”¹³

18. To a large extent the type of equipment required by the forestry industry will depend on the forestry management policies adopted by the States. In many countries the utmost importance is given to the adoption of environmentally sound criteria for the forestry industry, not only for the actually cutting down of trees, but also for the surrounding activities: for example, the construction of the roads necessary to carry away the timber, and the care to be exercised to avoid the pollution of lakes and running water.¹⁴ In these countries there will therefore be a limit to how many trees, and which trees, may be cut down. Consequently, there will be a limit to the employment of logging equipment required for large-scale logging.

◆ *Fisheries: Should fisheries be covered by the proposed protocol?*

◆ *Should aquaculture be covered?*

¹¹ See IFAD, *Regional Strategy Paper – IFAD Strategy for Rural Poverty Reduction in Eastern and Southern Africa*, Rome, 2002. Twenty-one countries are concerned by this strategy: Angola, Botswana, Burundi, Comoros, Eritrea, Ethiopia, Kenya, Lesotho, Madagascar, Malawi, Mauritius, Mozambique, Namibia, Rwanda, Seychelles, South Africa, Swaziland, the United Republic of Tanzania, Uganda, Zambia and Zimbabwe.

¹² *Ibid*, p. 4.

¹³ See the report on the web site of FAO at: www.fao.org/forestry/site/32248/en.

¹⁴ See S. Haanshus, *Environmentally Sound Construction Methods and Use of Appropriate Equipment*, at: www.fao.org/docrep/x0622e/x0622e0k.htm for an examination of developments in Norway.

19. The first reaction to the suggestion that fisheries might be covered by the proposed protocol is to refute the idea, primarily by reason of the refusal of the shipping industry when the possibility of preparing a protocol specifically for ships was proposed. Ships would therefore be excluded; the question is whether all the equipment rotating around the ships should also be excluded, or whether it should instead be covered by a protocol, such as, for example, the cranes used to load and unload the ships in the ports, the trucks used to transport the loads of the ships to storage facilities, refrigeration facilities for fish, etc. It is however true that such equipment is not necessarily specific for the shipping industry, nor is it typically high-value and mobile equipment: trucks, for instance, are of course used in a number of different industries, as are cranes.

20. As regards aquaculture, not all aquaculture is conducted in protected basins. Aquaculture and even more mussel cultures, can be, indeed in the latter case invariably are, conducted in the sea, even if reasonably close to the coast. What equipment is used, and the possible need to cover such equipment by means of a protocol, would need to be further considered.

C. CONSTRUCTION

21. The construction industry covers not only the building of houses and other buildings, but also works of civil engineering, such as the construction of pipelines, bridges, railway tracks and motorways. It should however be noted that “the renovation and maintenance of existing structures accounts for almost 50% of total construction output in some of the more developed economies and an even greater share of employment”.¹⁵ When the construction industry is considered, it is necessary to delimit the industry. According to the *International Labour Organization (ILO)*, “[n]arrowly defined, the industry comprises only those enterprises 'adding value' through production or assembly operations on the construction site. A broader definition would include firms and individuals involved in planning, design, the supply of building materials, plant, equipment, transport and other services. Some definitions also include the customer, particularly the professional client or 'property developer'. The recent increase in the number of contractor-financed infrastructure projects might make it sensible to include the financial services sectors as well. *It is probably better to regard construction not as an industry, but as a loose agglomeration of agents and activities which can be unpackaged and packaged in different ways.*”¹⁶

22. According to the ILO, “[t]here is an increasing tendency among enterprises in construction (as in other industries) to outsource the supply of goods and services required in the production process. Building materials, plant and equipment are generally purchased or hired from other enterprises. Specialized services are supplied by subcontractors, and labour by 'labour agents'. Design and engineering services are also provided by quite separate professional entities. Drawing the boundaries of the construction industry is therefore not easy”. This is confirmed by the number of enterprises offering construction equipment for hire on internet. It should be noted that whether the option chosen by enterprises is the acquisition of the equipment or its hire will to a large extent depend on the taxation regime applicable.

23. If there is a pattern in the construction industry, it is that “the amount that a country spends on construction is closely related to its income. In 1998, expenditure varied from US\$5 per head in Ethiopia to almost US\$5,000 in Japan. This means that construction output, by value, is heavily concentrated in the rich, developed world. The high income countries of Europe are responsible for 30% of global output, the United States for 21% and Japan for 20%. China, despite its huge size and rapid economic growth in recent years, lags a long way behind with

¹⁵ See the report at: <http://www.ilo.org/public/english/dialogue/sector/sectors/constr.htm>

¹⁶ *Ibid.* Italics in the original.

only 6%. India has 1.7%".¹⁷ Furthermore, "[i]n the richer countries, where labour is expensive, machines have largely replaced workers in many of the tasks involved in new construction (although repair and maintenance is still very labour intensive). In developing countries, where labour is cheap, the majority of tasks are undertaken by manual methods with minimal use of machinery and equipment."¹⁸

24. The conclusion that may be drawn is that those in the construction industry that would benefit most from a protocol to the Cape Town Convention are located in the developed world. To confirm this conclusion, it would be necessary to check that the figures are valid for the different types of construction, the large civil engineering works as well as the building of buildings.

25. As regards the countries of origin of manufacturers of construction equipment, internet sources indicate that there are a great number of different countries that export construction equipment. For example, the *ExportBureau*, a non-profit global directory, lists¹⁹ exporters from China, France, Germany, India, Iran, Israel, Italy, Lithuania, Turkey, Republic of Korea, Saudi Arabia, and the United States when a search for exporters of mixed construction equipment is made – one of 53 categories, many of which do not deal with high-value equipment. As regards the countries of origin of importers, they would appear to be as varied. The *International Directory Of Importers Construction & Building Equipment* lists importers in practically all countries on all continents.²⁰ The full Directory is however available against payment only. Both lists would need to be consulted by an expert to assess the value of the equipment.

D. *MINING*

26. A number of different questions have to be considered in relation to mining: what is mined, where, whether the mines are government run or private, for instance. As is stated by the ILO, minerals and mineral products are the backbone of most industries and some form of mining or quarrying is carried out in virtually every country in the world.²¹ It would therefore be necessary to make a survey to establish what mining industry should be targeted, as not all mining activities are large-scale, and consequently also in which countries it is situated, which countries high-value mining equipment is exported from, which it is imported into, and the actual need for a protocol to facilitate the acquisition of such equipment.

27. Environmental considerations again come into play, considering the nature of mining activities. Globally, some 50 billion tonnes of ore are mined each year, i.e. the equivalent of digging a one metre deep hole the size of Switzerland every year.²² The policies adopted by the States are therefore crucial in assessing the importance of a protocol to the Cape Town Convention. In some instances the mining industry is of critical importance, such as for instance coal mining in China. Linked to this is the debate on the use of minerals: "[t]he debate on global warming [...] could affect the use of coal in some areas; recycling lessens the amount of new material required; and the increasing use of non-mineral materials, such as plastics, affects the intensity of use of metals and minerals per unit of GDP".²³ The effects of such factors on the acquisition of equipment need to be considered.

28. As regards the countries of origin of both exporters and importers of mining equipment, the situation is similar to that of construction equipment. The information is fragmentary. Often

¹⁷ <http://www.ilo.org/public/english/dialogue/sector/sectors/constr/global.htm>

¹⁸ *Ibid.*

¹⁹ See www.exportbureau.com.

²⁰ See www.importersnet.com.

²¹ See the report at <http://www.ilo.org/public/english/dialogue/sector/sectors/mining.htm>.

²² *Ibid.*

²³ *Ibid.*

exporters and importers are listed by type of equipment, which increases the difficulty to obtain global statistics. The assistance of an expert would be necessary to organise the information available in a manner useful to the study which should establish the utility of a protocol to the Cape Town Convention.

CONCLUSION

29. The data collected by the Secretariat up until the time of writing (February 2006) has evidenced the differences between the three different types of equipment that it is proposed be dealt with together in a fourth protocol to the *2001 Cape Town Convention on International Interests in Mobile Equipment*: agricultural equipment, construction equipment and mining equipment. Each of these industries is multifaceted, with the possibility that the equipment used in the different sectors of each will differ, the value also differing markedly. The information retrieved so far is fragmentary. An in-depth study would be necessary for each type of equipment. What is clear, is that expert knowledge in the field concerned is necessary if a serious assessment of the need for such a protocol, of its chances of success, is to be made. A substantial investment of staff resources as well as substantial assistance for relevant research (for example by organisations such as the World Bank, the regional development banks, the OECD) or, alternatively, a substantial investment in outsourced and paid for research, would therefore be needed. Fundamental is, *inter alia*, also the question whether the three industries fit into one and the same protocol, or whether it would not be better for them to be separated. This is clearly something that only experts can decide.

ACTION TO BE TAKEN

30. *The Council has the following options before it in instructing the Secretariat on how to proceed with this project:*

1. *to go back on the decision taken in 2005 by deciding that work should be discontinued;*
2. *to postpone work until such time as resources can be freed to pay for the fees of experts in the three fields concerned;*
3. *to request the Secretariat to continue its preliminary research until such time as resources can be freed to pay for the fees of experts in the three fields concerned, in particular by circulating a questionnaire among member States to elicit the information needed for the background document; and*
4. *to authorise the Secretariat to enlist the assistance of experts in the field. It is suggested that each expert should first consider the need for a protocol from the point of view of his/her area of expertise, then a meeting with all three experts should be organised to discuss whether or not one protocol could cover all three types of equipment.*

APPENDIX I

LIST OF AGRICULTURAL AND FORESTRY EQUIPMENT

- (a) **Agricultural equipment** as classified in Appendix 6 to FAO Statistical Development Series No. 11: A system of integrated agricultural censuses and surveys Volume 1 World Programme for the Census of Agriculture 2010 (Food and Agriculture Organization of the United Nations Rome, 2005)²⁴

| CATEGORY OF EQUIPMENT | SUB-CATEGORY OF EQUIPMENT | SUB-SUB-CATEGORY OF EQUIPMENT | TYPES OF MACHINERY AND EQUIPMENT INCLUDED IN THE CATEGORY | |
|-----------------------------|---|-------------------------------|--|---------------|
| MANUALLY-OPERATED EQUIPMENT | | | Seed/fertilizer drill | |
| | | | Transplanter | |
| | | | Thresher | |
| | | | Winnower | |
| | | | Sprayer | |
| | | | Duster | |
| | | | Hand pump or other irrigation devices | |
| ANIMAL-POWERED EQUIPMENT | | | Wooden plough | |
| | | | Steel plough | |
| | | | Cultivator | |
| | | | Disk harrow | |
| | | | Seed/fertilizer drill | |
| | | | Leveller | |
| | | | Animal cart | |
| | | | Animal-operated irrigation devices | |
| MACHINE-POWERED EQUIPMENT | Machines for general farm use | | Internal combustion engine | |
| | | | External combustion engine | |
| | | | Electric generator | |
| | | | Electric motor | |
| | | | Computer used for farm management | |
| | | | Other electronic equipment used for farm management | |
| | Tractors, bulldozers and other vehicles | | Track-laying tractor | |
| | | | Four-wheel tractor | |
| | | | Single-axle tractor | |
| | | | Bulldozer | |
| | | | Carryall | |
| | | | Truck | |
| | | | Boat | |
| | | | Other vehicle | |
| | | | Trailer | |
| | | Crop machinery and equipment | <i>Land preparation and planting machinery and equipment</i> | |
| | | | | Plough |
| | | | | Rotary tiller |
| | | | | Rotary harrow |

²⁴ The publication is to be found at: <http://www.fao.org/es/ess/census/wca2010.asp>.

| | | | |
|--|-------------------------------------|---|---|
| | | | Disk harrow |
| | | | Grain drill |
| | | | Broadcast seeder |
| | | | Seed/ Cultivator fertilizer drill |
| | | | Planters |
| | | | Levellers |
| | | | Diggers |
| | | | Land plane |
| | | | Transplanter |
| | | <i>Crop maintenance machinery and equipment</i> | Manure spreader |
| | | | Fertilizer broadcaster |
| | | | Sprayer |
| | | | Duster |
| | | | Water pump |
| | | | Sprayers and other localised irrigation devices |
| | | | Other irrigation equipment |
| | | <i>Crop harvesting machinery and equipment</i> | Mower for grass crops |
| | | | Hayrake |
| | | | Haybaler |
| | | | Forage harvester |
| | | | Forage blower |
| | | | Combine harvesters |
| | | | Corn picker |
| | | | Digger, potato harvester |
| | | | Sugar beet harvester |
| | | | Reaper-binder |
| | | <i>Post-harvest machinery and equipment</i> | Thresher |
| | | | Grain cleaner |
| | | | Sorters and graders |
| | Livestock machinery and equipment | | Milking machine |
| | | | Milk cooler |
| | | | Cream separator |
| | | | Incubator |
| | Aquaculture machinery and equipment | | |

(b) **Forestry equipment** would include:²⁵

| | | |
|--------------------------|-----------------------|-------------------------|
| Cable Log Skidders | Clam Bunk Skidders | Wheeled Tree Harvesters |
| Delimbers | Forestry Excavators | |
| Forwarders | Grapple Log Skidders | |
| Knuckle Boom Log Loaders | Track Feller Bunchers | |
| Track Log Loaders | Track Tree Harvesters | |
| Wheeled Feller Bunchers | Wheeled Log Loaders | |

²⁵ See data included in the web site on Construction Equipment at:
<http://www.constructionequipment.com/community/862/Forestry/23511.html>

APPENDIX II

LIST OF CONSTRUCTION EQUIPMENT

There are numerous categories of construction equipment. These include: earthmoving equipment, lifting and concrete placing, paving and materials production, compaction, compact equipment, attachments, trucking and hauling, underground equipment, light equipment, demolition, recycling and waste handling, forestry, maintenance and repair, construction materials and supplies, safety and security and construction technology and software. Below, a selection of the above categories have been expanded in table form.²⁶

| EARTHMOVING | |
|--|---|
| Backhoe Loaders >=14 feet | Barges, Sectional |
| Bucket Loaders | Cable Layers |
| Crawler Dozers | Crawler Excavators > 6 metric tonnes, or 13,200 lbs. |
| Crawler Loaders | Crawler Tractors |
| Dewatering & Wellpoint Systems | Dredges |
| Drills, Caisson | Drills, Core |
| Drivers, Pile, Post & Sheet piling | Electronic Grade-Control Systems (See Construction Technology & Software) |
| Hammers, Pile Driving | Loader Bucket Scales |
| Motor Graders | Off-Highway Haulers (See Trucking & Hauling) |
| Pile Driving Accessories | Pile Extractors |
| Pull Type Scrapers | Pumps, Dredge |
| Rock Drills, Air, Self-Propelled | Rock Drills, Hydraulic, Self-Propelled |
| Rollers & Compactors (See | |
| LIFTING & CONCRETE PLACEMENT | |
| All Terrain Cranes | Articulating Boom Aerial Platform, Self Propelled |
| Articulating Boom Aerial Platform, Truck & Trailer | Bridge Inspection Arms |
| Bucket Grabs (also see Grapples) | Carrier Mounted Hydraulic Cranes |
| Carrier Mounted Lattice Boom Cranes | Chain, Slings, Hooks, Assemblies, Fittings (See Maintenance & Repair) |
| Concrete Buckets | Concrete Buggies & Dumpers, Powered |
| Concrete Chutes | Concrete Conveyors |
| Concrete Forms | Concrete Grouters |
| Concrete Hoppers for Hoisting | Concrete Pavers (See Paving & Materials Production) |
| Concrete Placer Spreaders | Concrete Placing Booms, Crane-Mounted |
| Concrete Pumps | Concrete Structure Slipforms |
| Crane Boom Guards (See Safety & Security) | Crawler Mounted Cranes |
| Derricks, All Types | Floats (See Light Equipment) |
| Forklifts, Rough-Terrain Vertical-Mast | Form Sprayers |
| Forming Accessories: Concrete Anchors, Bolts, Clamps, Ties, Hangers, Fasteners, Strapping, | Gantry Cranes |

²⁶ See the web site on Construction Equipment at:
<http://www.constructionequipment.com/community/862/Forestry/23511.html>

| | |
|--|--|
| and Other Hardware | |
| Gunning Equipment, Concrete | High Lift Loaders |
| Hoists, Materials & Personnel | Hoists, Tractor- or Truck-Mounted |
| Load Binders | Pole Erectors |
| Pre-Stressing Equipment, Concrete | Rollers & Equipment Movers |
| Rough Terrain Cranes | Rubbing Machines, Concrete |
| Scaffolding | Scissor Lift Aerial Platform, Self Propelled |
| Scissor Lift Aerial Platform, Truck and Trailer Mounted | Shores for Concrete Forming |
| Stationary Mixers, All Types (See Paving & Materials Production) | Straddle Cranes |
| Telehandlers | Telescoping Boom Aerial Platform, Self Propelled |
| Telescoping Boom Aerial Platform, Truck & Trailer Mounted | Tower Cranes |
| Troweling Machines, Concrete | Truck Mounted Cranes |
| Tunnel Forms | Vibrators, Back Pack |
| Vibrators, Concrete, Internal | Vibrators, External Form |
| Wire Rope (See Maintenance & Repair) | Yard Cranes |
| PAVING & MATERIALS PRODUCTION | |
| Air & Water Pollution Devices | Asphalt Hand Tools (See Light Equipment) |
| Asphalt Mixers | Asphalt Pave Extensions |
| Asphalt Pavers, Tracked | Asphalt Pavers, Wheeled |
| Batching & Mixing Plants, Asphalt | Batching & Mixing Plants, Concrete |
| Batching & Mixing Plants, Waste Heat Recovery Equipment | Batching Plant Control Systems (Incl. Scales), Automatic |
| Bin Level Indicators | Bins, Aggregate & Cement Storage |
| Bins, Asphalt Surge & Storage | Bridge Deck Forms & Road Forms |
| Bridge Finishers | Buckets, Elevator |
| Cage Mills | Classifiers, Sand |
| Cold Planers & Milling Machines | Collection Systems, Dust |
| Concrete Mixers | Concrete Pavers |
| Concrete Reclaimers | Concrete Screeds |
| Concrete Vibrators (See Lifting & Concrete Placement) | Containers, Materials Handling |
| Controls, Electric, Hydraulic, Pneumatic | Conveyor Rollers & Conveyor Idlers |
| Conveyors & Feeders, All Types | Conveyors, Shuttle |
| Crushing & Screening Plants, Portable | Crushing & Screening Plants, Stationary |
| Curb and Gutter Paver | Dispensers, Epoxy, High-Pressure |
| Distributors, Bituminous | Driers, Aggregate |
| Dump Body Vibrators (See Trucking & Hauling) | Dust Control |
| Elevators, Materials Handling | Emulsified Asphalt, Recycled Pavement, Mobile Machines |
| Fine Graders & Subgraders | Form Graders |
| Form Stake Pullers | Heaters |
| Hoppers: Cement, Aggregate, Sand | Hydrodemolition Equipment |
| Joint Heaters, Bituminous Paving | Joint Routers, Highway |
| Joint Seal Machines | Joint-Filling Machines, Highway |
| Kettles: Asphalt, Tar, Pitch, Etc. | Kilns, Rotary |
| Loaders, Conveyor Belt, Portable | Magnets, Scrap Metal |

| | |
|---|--|
| Maintainers, Self-Propelled | Mesh Installing Machines |
| Mortar & Plaster Mixers | Parting Compounds, Concrete |
| Patching Plants, Asphalt | Pavement Recycling Plants |
| Pavement Saws (See Light Equipment) | Paver Feeders, Asphalt |
| Pulverizers | Pumps, Asphalt |
| Reclaimers & Recyclers, In-Place | Recycling Plants, Concrete & Asphalt |
| Road Markings (See Safety & Security) | Road Wideners |
| Scales | Screeds, Asphalt |
| Screen, Wire Cloth | Screens, Vibrating Aggregate Sizing |
| Sealcoats, Applicators, Pavement | Shoulder Spreaders |
| Silos, Cement | Slipforms, Concrete Paving |
| Slope & Canal Pavers | Slurry Machines |
| Soil Stabilizing Equipment | Sprayers, Bituminous |
| Sprayers, Concrete Curing | Spreaders, Cement |
| Spreaders, Sand & Stone | Surfacers, Concrete Grinding |
| Surfacers, Concrete Slab | Tanks, Bituminous Storage & Heating |
| Tanks, Steel, Bulk Storage | Tanks, Truck & Trailer |
| Tines, Pugmill | Tools, Hand, Asphalt |
| Tramp Metal Detectors & Separators | Unloaders, Bottom-Dump Truck |
| Unloaders, Car & Cement | Vibrators, Bin |
| Vibrators, Concrete, Paving | Washers, Aggregate & Sand |
| Windrow Loaders, Paver-Attached | Windrow Loaders, Self-Propelled |
| COMPACTION | |
| Combination Rollers, Smooth Drum & Tires | Compaction Wheels |
| Form Tampers | Landfill Compactors |
| Pneumatic Tire Rollers | Sheepsfoot Rollers or Padfoot Rollers |
| Single Smooth Drum Vibratory Rollers | Static Steel Rollers |
| Tampers, Ram Type | Tandem Vibratory Rollers |
| Towed Rollers & Compactors | Trench Rollers |
| Vibratory Plate Compactors | Vibratory Tampers, Boom-Mounted |
| Vibratory Walk-Behind Rollers | |
| TRUCKING & HAULING | |
| Articulated Dump Trucks, Off-Highway | Bodies, Aluminum, Truck |
| Bodies, Bulk Materials (also see Trailers) | Bodies, Concrete Mixer (Also See Mixer Trucks, Concrete) |
| Bodies, Concrete, Non-Agitating | Bodies, Dump, Truck |
| Bodies, Refuse Collection | Bodies, Tank (also see Bodies, Bulk Materials) |
| Bodies, Trailer, Dump | Bodies, Utility Types |
| Bumpers, Truck | Carriers, Crane & Shovel |
| Carriers, Mixer | Dump Body Vibrators |
| Haulers, Off-Highway | Heaters, Tank Car & Truck |
| Heavy-Duty Trucks, Class 8, Over 33,000 GVW | Inverters (DC to AC) |
| Loader Attachments for Truck Mounting | Loadsters |
| Medium-Duty Trucks, Classes 3 - 5, From 10,001 to 33,000 GVW | Mixer Trucks, Concrete |
| Pickup Trucks, Classes 1 to 2, Up to 10,000 GVW | Power Take-Offs |
| Rigid Frame Trucks, Off-Highway | Service Trucks |
| Snow Removal Equipment: Snow Plows, Snow Blowers, Wings, Blades, Salt Spreaders, Etc. | Tailgates, Truck |

| | |
|--|--|
| Tanks, Truck and Trailer (See Paving & Materials Production) | Tires (See Maintenance & Repair) |
| Trailer Dollies | Trailer Parts |
| Trailers, Bottom-Dump | Trailers, Bulk Materials |
| Trailers, Concrete Mixer | Trailers, End-Dump |
| Trailers, Flat-Bed & Platform | Trailers, Jacks |
| Trailers, Low-Bed, Equipment | Trailers, Pole |
| Trailers, Side-Dump | Trailers, Special Purpose |
| Trailers, Straddle Type | Trailers, Tank |
| Trailers, Van | Truck Bed Liners |
| Vehicles, Special Purpose, All-Wheel Drive | Wagons, Bottom-Dump |
| Water Trucks | Weigh Systems & Equipment |
| UNDERGROUND EQUIPMENT | |
| Directional Boring Equipment | Ditchers (also see Trenchers) |
| Inspection Equipment, Sewer & Pipe | Piercing Tools |
| Pipe & Cable Locators | Pipe Layers |
| Pipe Rehab Equip: Pipe Bursting, Pipe Jacking, Liners, Etc. | Saws, Rock |
| Trench Shoring (See Safety & Security, Trench Shoring Boxes & Systems) | Trenchers |
| Tunnel Mining Machines & Equipment | Vacuum Excavation |
| Vibratory Plows | |

APPENDIX III

LIST OF MINING EQUIPMENT

There are numerous categories of mining equipment. It should however be pointed out that there are also categories of equipment that are associated with mining, even if they are not involved in the actual drilling (e.g. the equipment necessary for analytical laboratories). The list below is taken from the web site of *CAMESE – Canadian Association of Mining Equipment and Services for Export*.²⁷

| | |
|---|--|
| Analytical Laboratories and Supplies Associations | Geophysical Surveys and Consulting |
| Automation and Communications | Geotechnical Instrumentation |
| Blasting Equipment and Services | Ground Control Equipment and Supplies |
| Buildings, Portable | Hoisting Equipment and Accessories |
| Bulk Materials (Ore) Handling Equipment | Inventory Management |
| Camp Management Services and Supplies | Management Consulting Services |
| Closure, Reclamation and Remediation | Mapping Services |
| Compressors, Air | Mine Site Construction |
| Consulting Geologists and Engineers | Mineral Processing - Pumps, Pipes and Valves |
| Diesel Engines and Accessories | Mineral Processing Equipment and Supplies |
| Doors | |
| Drilling Contract Services | Mineral Processing Services |
| Drilling Equipment and Supplies | Mining Engineering and Contracting |
| Electric Power Equipment | Mining Instrumentation |
| Environmental Equipment and Services | Process Chemicals and Minerals |
| Equipment Maintenance and Repair | Safety Equipment |
| Exhaust Emission Control | Smelting and Refining Equipment and Services |
| Exploration Supplies | Software |
| Export Consulting and Support Services | Surface Mobile Equipment and Components |
| Geophysical Instrumentation | Underground Vehicles, Equipment and Components |
| | Ventilation Equipment and Components |
| | Water Monitoring Equipment |

²⁷ See the CAMESE web site at: <http://www.camese.org/>.